Ву	June

J.R. No. 34

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A JOINT RESOLUTION

proposing a constitutional amendment relating to bonds issued to augment the Veterans' Land Fund and the Veterans' Housing Assistance Fund and to create and fund the Veterans' Housing

Assistance Fund II.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Article III of the Texas Constitution is amended by adding a new section 49-b-2, to read as follows:

§ 49-b-2. Bonds issued to augment Veterans' Land Fund and Veterans'

Housing Assistance Fund and for Veterans' Housing

Assistance Fund II; appropriation when money in any Fund

not available

Sec. 49-b-2. (a) In addition to the general obligation bonds authorized to be issued and to be sold by the Veterans' Land Board by sections 49-b and 49-b-1 of this article, the Veterans' Land Board may provide for, issue, and sell not to exceed \$750 million in general obligation bonds of the State of Texas at any time outstanding to provide financing to veterans of the state in recognition of their service to their state and the United States of America.

- (b) For purposes of this section, "veteran" has the same meaning as provided for in section 49-b-1 of this article.
- 23 (C) Two hundred fifty million dollars of the general
  24 obligation bonds authorized to be outstanding by this section shall
  25 be used to augment the Veterans' Land Fund. Notwithstanding any

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provision of section 49-b or 49-b-1 of this article to the contrary, the Veterans' Land Fund shall be used by the Veterans' Land Board in accordance with this section for the purpose of purchasing lands situated in the State of Texas owned by the United States government or any agency thereof, the State of Texas or any subdivision or agency thereof, or any person, firm, or corporation. Such lands heretofore or hereafter purchased and comprising a part of the Veterans' Land Fund are hereby declared to be held for a governmental purpose, although the individual purchasers thereof shall be subject to taxation to the same extent and in the same manner as are purchasers of lands dedicated to the Permanent Free Public School Fund. The lands shall be sold to veterans in such quantities, on such terms, at such prices, at such rate or rates of interest (fixed, variable, floating or otherwise), and under such rules and regulations as may be authorized by said Board. The foregoing notwithstanding, any lands in the Veterans' Land Fund which have been first offered for sale to veterans and which have not been sold may be sold or resold to such purchasers, in such quantities, and on such terms, and at such prices and rates of interest, and under such rules and regulations as are now or may hereafter be determined by said Board. The expenses of said Board in connection with the issuance of the bonds and the purchase and sale of the lands, may be paid from money in the Veterans' Land Fund. The Veterans' Land Fund shall consist of any lands heretofore or hereafter purchased by said Board and of the money attributable to any bonds heretofore or hereafter issued and sold by said Board for such fund, which money so attributable shall

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include but shall not be limited to the proceeds from the issuance and sale of such bonds; the money received from the sale or resale of any lands, or rights therein, purchased from such proceeds; the money received from the sale or resale of any lands, or rights therein, purchased with other money attributable to such bonds; the proceeds derived from the sale or other disposition of said Board's interest in contracts for the sale or resale of any such lands, or rights therein; the interest and penalties received from the sale or resale of such lands, or rights therein; the bonuses, income, rents, royalties, and any other pecuniary benefit received by said Board from any such lands; sums received by way of indemnity or forfeiture for the failure of any bidder for the purchase of any such bonds to comply with his bid and accept and pay for such bonds or for the failure of any bidder for the purchase of any lands comprising a part of the Veterans' Land Fund to comply with his bid and accept and pay for any such lands; payments received by the Board under any bond enhancement agreements with respect to such bonds; and interest received from investments of any such money. The principal of and interest on the general obligation bonds authorized by this section for the benefit of the Veterans' Land Fund (including payments by the Board under any bond enhancement agreements with respect to principal of or interest on such bonds) shall be paid out of the money of the Veterans! Land Fund, but the money of such fund which is not immediately committed to the payment of principal and interest on such bonds, the purchase of lands as herein provided, or the payment of expenses as herein provided may be invested as authorized by law until the money is

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needed for such purposes.

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The Veterans' Housing Assistance Fund II is created, and (d) \$500 million of the general obligation bonds authorized to be outstanding by this section shall be used for the Veterans' Housing Assistance Fund II. The Veterans' Housing Assistance Fund II is a separate and distinct fund from the Veterans' Housing Assistance Fund, established pursuant to section 49-b-1 of this article. Money in the Veterans' Housing Assistance Fund II shall be administered by the Veterans' Land Board and shall be used for the purpose of making home mortgage loans to veterans for housing within the State of Texas in such quantities, on such terms, at such rates of interest (fixed, variable, floating or otherwise), and under such rules and regulations as may be authorized by law. The expenses of said Board in connection with the issuance of the bonds and the making of the loans may be paid from money in the Veterans' Housing Assistance Fund II. The Veterans' Housing Assistance Fund II shall consist of any interest of said Board in home mortgage loans made to veterans by said Board from money in such fund pursuant to the Veterans' Housing Assistance Program established by the legislature; the proceeds derived from the sale or other disposition of said Board's interest in such home mortgage loans: the money attributable to any bonds issued and sold by said Board to provide money for such fund, which money so attributable shall include but shall not be limited to the proceeds from the issuance and sale of such bonds; income, rents, and any other pecuniary benefit received by said Board as a result of making such loans; sums received by way of indemnity or forfeiture for the

failure of any bidder for the purchase of any such bonds to comply with his bid and accept and pay for such bonds; payments received by the Board under any bond enhancement agreements with respect to such bonds; and interest received from investments of any such money. The principal of and interest on the general obligation bonds authorized by this section for the benefit of the Veterans' Housing Assistance Fund II (including payments by the Board under any bond enhancement agreements with respect to principal of or interest on such bonds) shall be paid out of the money of the Veterans' Housing Assistance Fund II, but the money of such fund which is not immediately committed to the payment of principal and interest on such bonds, the making of home mortgage loans as herein provided, or the payment of expenses as herein provided may be invested as authorized by law until the money is needed for such purposes.

(e) Notwithstanding the provisions of section 49-b-1 of this article to the contrary, the Veterans' Housing Assistance Fund shall consist of any interest of said Board in home mortgage loans made to veterans by said Board from money in such fund pursuant to the Veterans' Housing Assistance Program established by the legislature; the proceeds derived from the sale or other disposition of said Board's interest in such home mortgage loans; the money attributable to any bonds issued and sold by said Board to provide money for such fund, which money so attributable shall include but shall not be limited to the proceeds from the issuance and sale of such bonds; income, rents, and any other pecuniary benefit received by said Board as a result of making such loans;

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sums received by way of indemnity or forfeiture for the failure of 1 any bidder for the purchase of any such bonds to comply with his 2 bid and accept and pay for such bonds; payments received by the 3 Board under any bond enhancement agreements with respect to such bonds; and interest received from investments of any such money. 5 The principal of and interest on the general obligation bonds authorized by section 49-b-1 of this section for the benefit of the Veterans' Housing Assistance Fund (including payments by the Board under any bond enhancement agreements with respect to principal of or interest on such bonds) shall be paid out of money in the <u>Veterans' Housing Assistance Fund.</u>

(f) To the extent there is not money in any of the Veterans! Land Fund, the Veterans' Housing Assistance Fund or the Veterans' Housing Assistance Fund II, as the case may be, available for payment of principal of and interest on the general obligation bonds authorized by this section or by sections 49-b or 49-b-1 of this article to provide money for any of the funds (including money to make payments by the Board under any bond enhancement agreements with respect to principal of or interest on such bonds), there is hereby appropriated out of the first money coming into the treasury in each fiscal year, not otherwise appropriated by this constitution, an amount which is sufficient to pay the principal of and interest on such general obligation bonds (or to make such bond enhancement payments with respect thereto) that mature or become due during that fiscal year.

(q) Notwithstanding any provisions of section 49-b or 49-b-1 of this article to the contrary, receipt of all kinds of the

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Veterans' Land Fund, the Veterans' Housing Assistance Fund or the Veterans' Housing Assistance Fund II determined by said Board not to be required for the payment of principal of and interest on the general obligation bonds (including payments by the Board under any bond enhancement agreement with respect to principal of or interest on such bonds) authorized by this section or by section 49-b or 49b-1 of this article, or hereafter authorized by this Constitution to be issued by the Board to provide money for such fund, may be used by the Board, to the extent not inconsistent with the proceedings authorizing such bonds. (1) to make temporary transfers to any other such fund to avoid a temporary cash deficiency therein or to make transfers to any other such fund for the purposes thereof, (2) to pay the principal of and interest on general obligation bonds issued to provide money for any other such fund (or to make any bond enhancement payments with respect thereto), or (3) to pay the principal of and interest on revenue bonds of said Board issued for the purposes of providing funds for the purchasing of lands and making the sale thereof to veterans or making home mortgage loans to veterans (or to make any bond enhancement payments with respect thereto). The Board may also transfer any assets from the Veterans' Land Fund, the Veterans' Housing Assistance Fund or the Veterans' Housing Assistance Fund II determined by said Board not to be required for the purposes thereof to any other such fund or to secure revenue bonds issued by said Board under this subsection. Such revenue bonds shall be special obligations of said Board and payable only from and secured only by such receipts of the funds and such assets transferred from

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the funds and such other revenues and assets as determined by said Board and shall not constitute indebtedness of the state or the Veterans' Land Board. Said Board is authorized to issue such revenue bonds from time to time which shall not exceed an aggregate principal amount that said Board determines can be fully retired from the receipts of the funds and the assets transferred from the funds and from the other revenues and assets pledged to the retirement of the revenue bonds. The revenue bonds shall be issued and sold in such forms and denominations, in such manner, upon such terms, at such times and places, and in such installments as may be determined by said Board; and, notwithstanding the rate of interest specified by any other provision of this constitution, shall bear a rate or rates of interest as determined by said Board. Any determination made by the Board hereunder shall be binding and conclusive as to the matters so determined.

(h) Notwithstanding any provisions of section 49-b or 49-b
l of this article to the contrary, the bonds authorized to be
issued and sold by the Veterans' Land Board by this section or by
sections 49-b and 49-b-l of this article shall be issued in such
forms and denominations, and upon such terms as are now or may
hereafter be determined by said Board; shall be issued and sold at
such times, in such manner, at such places, and in such
installments as may be determined by said Board; and shall bear a
rate or rates of interest as determined by said Board. All such
bonds shall, after execution by said Board, approval by the
Attorney General of Texas and delivery to the purchaser or
purchasers thereof, be incontestable.

(i) This Amendment being intended only to establish a basic framework and not to be a comprehensive treatment of the Veterans' Housing Assistance Program and the Veterans' Land Program, there is hereby reposed in the Legislature full power to implement and effectuate the design and objects of this Amendment, including the power to delegate such duties, responsibilities, functions, and authority to the Veterans' Land Board as it believes necessary.

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SECTION 2. This proposed constitutional amendment shall be submitted to the voters at an election to be held November 2, 1993. 10 The ballot shall be printed to provide for voting for or against 11 the proposition: "\_\_\_\_\_, 73rd Legislature, Regular "The constitutional amendment authorizing issuance of Session: general obligation bonds to augment the Veterans' Land Fund and Veterans' Housing Assistance Fund and to fund the Veterans' Housing Assistance Fund II and authorizing issuance of revenue bonds to provide financial assistance to veterans of the state.""

By: Turner S.J.R. No. 34

(In the Senate - Filed March 10, 1993; March 11, 1993, read time and referred to Committee on Finance; April 14, 1993, reported adversely, with favorable Committee Substitute by the following vote: Yeas 11, Nays 0; April 14, 1993, sent to printer.)

#### COMMITTEE VOTE

	Yea	Nay	PNV	Absent
Montford	X			
Turner	X		,	
Armbrister	Х			
Barrientos	X			
Bivins	x			
Ellis	Х			
Haley	х	•		
Moncrief				х
Parker	X		•	
Ratliff	х			
Sims		·-·-		x
Truan	x			
Zaffirini	Х			

COMMITTEE SUBSTITUTE FOR S.J.R. No. 34

By: Turner

### SENATE JOINT RESOLUTION

proposing a constitutional amendment relating to bonds issued to augment the Veterans' Land Fund and the Veterans' Housing Assistance Fund, to fund the Veterans' Housing Assistance Fund II, and to provide financial assistance to veterans of the state.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Article III of the Texas Constitution is amended by adding Section 49-b-2 to read as follows:

Sec. 49-b-2. (a) In addition to the general obligation bonds authorized to be issued and to be sold by the Veterans' Land Board by Sections 49-b and 49-b-1 of this article, the Veterans' Land Board may provide for, issue, and sell general obligation bonds of the state in an amount not to exceed \$750 million, to provide financing to veterans of the state in recognition of their

service to their state and the United States of America.

(b) Two hundred fifty million dollars of the general obligation bonds authorized by this section shall be used to augment the Veterans' Land Fund. Notwithstanding any provision of Section 49-b or 49-b-1 of this article to the contrary, the Veterans' Land Fund shall be used by the Veterans' Land Board to purchase lands situated in the state owned by the United States government, an agency of the United States government, this state, a political subdivision or agency of this state, or a person, firm, or corporation. Lands purchased and comprising a part of the Veterans' Land Fund are declared to be held for a governmental purpose, but the individual purchasers of those lands shall be subject to taxation to the same extent and in the same manner as are purchasers of lands dedicated to the Permanent Free Public School Fund. The lands shall be sold to veterans in quantities, on terms, at prices, and at fixed, variable, floating, or other rates of interest, determined by the Board and in accordance with rules of the Board. Notwithstanding any provisions of this section to the contrary, lands in the Veterans' Land Fund that are offered for sale to veterans and that are not sold may be sold or resold to the purchasers in quantities, on terms, at prices, and at rates of interest determined by the Board and in accordance with rules of the Board. The expenses of the Board in connection with the issuance of the bonds and the purchase and sale of the lands may be paid from money in the Veterans' Land Fund.

(c) The Veterans' Land Fund shall consist of:

(1) lands heretofore or hereafter purchased by the

Board;

(2) money attributable to bonds heretofore or issued and sold by the Board for the fund, including hereafter

proceeds from the issuance and sale of the bonds;

(3) money received from the sale or resale of lands or

rights in lands purchased from those proceeds;

money received from the sale or resale of lands or (4) rights in lands purchased with other money attributable to the bonds;

proceeds from derived the sale or disposition of the Board's interest in contracts for the sale or resale of lands or rights in lands;
(6) interest and penalties received from the sale or

resale of lands or rights in lands;

(7) bonuses, income, rents, royalties, and

pecuniary benefits received by the Board from lands;

- (8) money received by way of indemnity or forfeiture for the failure of a bidder for the purchase of bonds to comply with the bid and accept and pay for the bonds or for the failure of a bidder for the purchase of lands comprising a part of the Veterans' Land Fund to comply with the bid and accept and pay for the lands;
- enhancement agreement with respect to the bonds; and

  (10) interest received from investments of money in

the fund.

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- (d) The principal of and interest on the general bonds authorized by this section for the benefit of the Veterans' Land Fund, including payments by the Board under a bond enhancement agreement with respect to principal of or interest on the bonds, shall be paid out of the money of the Veterans' Land Fund, but the money in the fund that is not immediately committed to the payment of principal and interest on the bonds, the purchase of lands, or the payment of expenses may be invested as authorized by law until the money is needed for those purposes.

  (e) The Veterans' Housing Assistance Fund II is created, and
- \$500 million of the general obligation bonds authorized by this section shall be used for the Veterans' Housing Assistance Fund II. The Veterans' Housing Assistance Fund II is a separate and distinct fund from the Veterans' Housing Assistance Fund established under Section 49-b-1 of this article. Money in the Veterans' Housing Assistance Fund II shall be administered by the Veterans' Land Board and shall be used to make home mortgage loans to veterans for housing within this state in quantities, on terms, and at fixed, variable, floating, or other rates of interest, determined by the Board and in accordance with rules of the Board. The expenses of the Board in connection with the issuance of the bonds and the making of the loans may be paid from money in the Veterans' Housing Assistance Fund II.

Veterans' Housing Assistance Fund II shall consist (f) The of:

the Board's interest in home mortgage loans Board makes to veterans from money in the fund under the Veterans'

Housing Assistance Program established by law;
(2) proceeds derived from th the sale or other disposition of the Board's interest in home mortgage loans;

money attributable to bonds issued and sold by the (3) provide money for the fund, including the proceeds from to the issuance and sale of bonds;

(4) income, rents, and other pecuniary benefits

received by the Board as a result of making loans;

(5) money received by way of indemnity or forfeiture for the failure of a bidder for the purchase of bonds to comply with the bid and accept and pay for the bonds;

(6) payments received by the Board under a bond enhancement agreement with respect to the bonds; and

(7) interest received from investments of money.

(g) The principal of and interest on the general obligation bonds authorized by this section for the benefit of the Veterans' Housing Assistance Fund II, including payments by the Board under a bond enhancement agreement with respect to principal of or interest on the bonds, shall be paid out of the money of the Veterans' Housing Assistance Fund II, but the money in the fund that is not

committed to the payment of principal and interest on the bonds, the making of home mortgage loans, or the payment of expenses may be invested as authorized by law until the money is needed for those purposes.

(h) Notwithstanding the provisions of Section 49-b-1 of this article to the contrary, the Veterans' Housing Assistance Fund

shall consist of:

Board's interest in home mortgage loans the Board makes to veterans from money in the fund under the Housing Assistance Program established by law; Veterans'

(2) proceeds derived from the sale or other disposition of the Board's interest in home mortgage loans;

(3) money attributable to bonds issued and sold by the Board to provide money for the fund, including proceeds from the issuance and sale of bonds;
(4) income, r

rents, and other pecuniary benefits

received by the Board as a result of making loans;

(5) money received by way of indemnity or forfeiture failure of a bidder for the purchase of bonds to comply with the bid and accept and pay for the bonds;

(6) payments received by the Board under a enhancement agreement with respect to the bonds; and

(7) interest received from investments of money.

under a bond

The principal of and interest on the general obligation authorized by Section 49-b-1 of this article for the benefit of the Veterans' Housing Assistance Fund, including payments by the Board under a bond enhancement agreement with respect to principal of or interest on the bonds, shall be paid out of money in the Veterans' Housing Assistance Fund.

(j) If there is not enough money in the Veterans' Land Fund, the Veterans' Housing Assistance Fund, or the Veterans' Housing Assistance Fund II, as the case may be, available to pay the principal of and interest on the general obligation bonds authorized by this section or by Section 49-b or 49-b-1 of this authorized by this section or by Section 49-b or 49-b-l of this article, including money to make payments by the Board under a bond enhancement agreement with respect to principal of or interest on the bonds, there is appropriated out of the first money coming into the treasury in each fiscal year, not otherwise appropriated by this constitution, an amount that is sufficient to pay the principal of and interest on the general obligation bonds that mature or become due during that fiscal year or to make bond enhancement payments with respect to those bonds.

(k) Notwithstanding any provisions of Section 49-b or 49-b-1 of this article to the contrary, receipts of all kinds of the Veterans' Land Fund, the Veterans' Housing Assistance Fund, or the Veterans' Housing Assistance Fund II that the Board determines are not required for the payment of principal of and interest on the general obligation bonds, including payments by the Board under a bond enhancement agreement with respect to principal of or interest on the bonds, authorized by this section or by Section 49-b or 49-b-1 of this article or otherwise authorized by this constitution to be issued by the Board to provide money for the fund, may be used by the Board, to the extent not inconsistent with the proceedings authorizing the bonds to:

(1) make temporary transfers to another of those funds

to avoid a temporary cash deficiency in that fund or make a transfer to another of those funds for the purposes of that fund;

(2) pay the principal of and interest on general obligation bonds issued to provide money for another of those funds or make bond enhancement represents the research to the funds. or make bond enhancement payments with respect to the bonds; or

(3) pay the principal of and interest on revenue bonds of the Board or make bond enhancement payments with respect to the bonds if the bonds are issued to provide funds to purchase lands and sell lands to veterans or make home mortgage loans to veterans.

If the Board determines that assets from the Veterans' Land Fund, the Veterans' Housing Assistance Fund, or the Veterans' Housing Assistance Fund II are not required for the purposes of the fund, the Board may transfer the assets to another of those funds or use the assets to secure revenue bonds issued by the Board under this section.

C.S.S.J.R. No. 34

(m) The revenue bonds shall be special obligations of the and payable only from and secured only by receipts of the funds, assets transferred from the funds, and other revenues and assets as determined by the Board and shall not constitute indebtedness of the state or the Veterans' Land Board. The Board may issue revenue bonds from time to time, which bonds may not exceed an aggregate principal amount that the Board determines can be fully retired from the receipts of the funds, the assets transferred from the funds, and the other revenues and assets transferred from the funds, and the other revenues and assets pledged to the retirement of the revenue bonds. The revenue bonds shall be issued and sold in forms and denominations, in the manner, on terms, at times and places, and in installments the Board determines. Notwithstanding the rate of interest specified by any other provision of this constitution, the revenue bonds shall bear a rate or rates of interest the Board determines. A determination made by the Board under this subsection shall be binding and conclusive as to the matter determined.

(n) Notwithstanding any provisions of Section 49-b or 49-b-1 of this article to the contrary, the bonds authorized to be issued and sold by the Veterans' Land Board by this section or by Sections 49-b and 49-b-1 of this article shall be issued and sold in forms and denominations, on terms, at times, in the manner, at places, and in installments the Board determines. The bonds shall bear a rate or rates of interest the Board determines. The bonds shall be incontestable after execution by the Board, approval by the Attorney General of Texas, and delivery to the purchaser or Attorney General of Texas, and delivery to the purchaser or purchasers of the bonds.

(o) This Amendment being intended only to establish a basic

framework and not to be a comprehensive treatment of the Veterans' Housing Assistance Program and the Veterans' Land Program, there is hereby reposed in the Legislature full power to implement and effectuate the design and objects of this Amendment, including the power to delegate such duties, responsibilities, functions, and

authority to the Veterans' Land Board as it believes necessary.

(p) In this section, "veteran" has the meaning assigned

Section 49-b-1 of this article.
SECTION 2. This proposed SECTION 2. This proposed constitutional amendment shall be submitted to the voters at an election to be held November 2, 1993. The ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment authorizing issuance of \$750 million in general obligation bonds to augment the Veterans' Land Fund and the Veterans' Housing Assistance Fund and to fund the Veterans' Housing Assistance Fund II."

\* \* \* \* \* 

Austin, Texas April 14, 1993 

Hon. Bob Bullock 

President of the Senate 

Sir:

> We, your Committee on Finance to which was referred S.J.R. No. have had the same under consideration, and I am instructed to report it back to the Senate with the recommendation that it do not pass, but that the Committee Substitute adopted in lieu thereof do pass and be printed.

Montford, Chairman 

	* * * * *			
	WITNESSES	FOR	AGAINST	ON
Name: Bruce R. Salzer Representing: Veterans Land City: Austin	Board			х
Name: David A. Gloier Representing: Tx. Veterans L City: Austin	and Board			х
Name: Jerry Turner Representing: Tx. Veterans L City: Austin	and Board			x

# FAVORABLY AS SUBSTITUTED SENATE COMMITTEE REPORT ON

SB	SCR	SJR By	SR	_ 20	uner	)	<u> 34</u>
		<i>D</i> <sub>3</sub>	-	(Autho	or/Senate	Sponsor)	
				4	-14-4	<u>ა</u>	
					(date)		

We, your Committee on	FINANC	<u>e</u>	, to which was referred the attached measure,
have on $\frac{4-14-9}{\text{(date of hearing)}}$	ng)	ad the same u	nder consideration and I am instructed to report it
back with the recommendation (s) th			
<ul> <li>do pass as substituted, and be printed;</li> <li>the caption remained the sam</li> <li>the caption changed with ado</li> </ul>	ie as omginai ii	ieasure bstitute	
() do pass as substituted, and be or	dered not print	ted	
() and is recommended for placeme	nt on the Local	and Uncontes	sted Bills Calendar.
A fiscal note was requested.	(4) yes	() no	
A revised fiscal note was requested.	(i) yes	() no	
An actuarial analysis was requested	. () yes	() no	
Considered by subcommittee.	() yes	() no	
The measure was reported from Con	nmittee by the	following vote	:

	YEA	NAY _	ABSENT	PNV
Montford, Chair	V			
Montford, Chair Turner, Vice-Chair			<del> </del>	
Armbrister			<del> </del>	
Barrientos			<u> </u>	
Bivins				
Ellis		<u></u>	<del>   </del>	
Haley			<del> </del>	
Moncrief			<u> </u>	
Parker				
Ratliff				
Sims				
Truan		<u> </u>		
Zaffirini	$\nu$		<del>                                     </del>	2)
TOTAL VOTES			12_	<u> </u>

## **COMMITTEE ACTION**

\$260	Considered in public hearing
S270	Considered in public hearing Testimony taken

Paper clip the original and one copy of this signed form to the original bill along with TWO copies of the Committee Substitute Retain one copy of this form for Committee files

# LEGISLATIVE BUDGET BOARD Austin, Texas FISCAL NOTE 73rd Regular Session

April 2, 1993

TO: Honorable John Montford, Chair

Committee on Finance Senate Chamber Austin, Texas IN RE: Senate Joint Resolution

No. 34 By: Turner

FROM: Jim Oliver, Director

In response to your request for a Fiscal Note on Senate Joint Resolution No. 34 (proposing a constitutional amendment relating to bonds issued to augment the Veterans' Land Fund and the Veterans' Housing Assistance Fund and to create and fund the Veterans' Housing Assistance Fund II) this office has determined the following:

The resolution would authorize an additional \$750 million in general obligation bonds to be outstanding at any time to provide for the veterans programs administered by the Veterans Land Board (VLB). Of this amount, \$250 million would be authorized to be used to augment the Veterans' Land Program and \$500 million would be used for the Veterans' Housing Assistance Program. The Veterans' Housing Assistance Fund II would be created to be used in connection with the administration of the housing assistance program. The resolution would also authorize the VLB to issue revenue bonds and transfer money or assets from constitutionally created funds to other such funds or to secure revenue bonds issued under this act.

Since the bonds are intended to be self-supporting, any costs associated with the issuance and administering of the bonds, as well as principal and interest costs would be paid from the three funds, the Veterans' Land Fund, the Veteran's Housing Assistance Fund, and the Veterans' Housing Assistance Fund II. These funds would consist of the lands and home mortgage loans held by the board, money attributable to any bonds issued and sold, proceeds derived from the sale of land or other interests, and the interest received from the investment of the moneys in the funds. The estimated debt service costs shown below are based on the assumptions that, beginning in 1994, \$100 million in bonds would be issued annually for the Housing Assistance Program, \$40 million in bonds would be issued for the Land Program, and the bonds would be repaid with equal debt service payments over a 30-year period, with no principal paid in the year the bonds are issued. Since the bill does not provide information on the amount of revenue bonds to be issued, no debt service cost estimates can be made for these bonds.

The probable cost of implementing the provisions of the bill during each of the first five years following passage is estimated as follows:

Fiscal Year	Probable Debt Service Cost out of the Veterans' Land Fund, the Veterans' Housing Assistance Fund, and the Veterans' Housing Assistance Fund II
1994	\$4,550,000
1995	15,270,000
1996	25,990,000
1997	36,710,000
1998	47,430,000

To the extent that there is not money available for payment of principal and interest on the bonds in any of the funds shown above, the payments would be made out of the general revenue fund. The debt service payments would continue until 30 years after the last bond issuance.

No fiscal implication to units of local government is anticipated.

The cost of publication of the resolution to the State is \$60,000.

Source: General Land Office and Veterans' Land Board, Comptroller of Public Accounts,

State Bond Review Board;

LBB Staff: JO, JWH, EC, KNW, JOL

ebo W

By: Turner

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S.J.R. No. 34

Substitute the following for S.J.R. No. 34

By: Jun

-C.S.S.J.R. No. 34

### SENATE JOINT RESOLUTION

proposing a constitutional amendment relating to bonds issued to augment the Veterans' Land Fund and the Veterans' Housing Assistance Fund, to fund the Veterans' Housing Assistance Fund II, and to provide financial assistance to veterans of the state.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Article III of the Texas Constitution is amended by adding Section 49-b-2 to read as follows:

Sec. 49-b-2. (a) In addition to the general obligation bonds authorized to be issued and to be sold by the Veterans' Land Board by Sections 49-b and 49-b-1 of this article, the Veterans' Land Board may provide for, issue, and sell general obligation bonds of the state in an amount not to exceed \$750 million, to provide financing to veterans of the state in recognition of their service to their state and the United States of America.

(b) Two hundred fifty million dollars of the general obligation bonds authorized by this section shall be used to augment the Veterans' Land Fund. Notwithstanding any provision of Section 49-b or 49-b-1 of this article to the contrary, the Veterans' Land Fund shall be used by the Veterans' Land Board to purchase lands situated in the state owned by the United States government, an agency of the United States government, this state, a political subdivision or agency of this state, or a person, firm,

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C.S.S.J.R. No. 34

1 or corporation. Lands purchased and comprising a part of the Veterans' Land Fund are declared to be held for a governmental, 2 purpose, but the individual purchasers of those lands shall be 3 subject to taxation to the same extent and in the same manner as are purchasers of lands dedicated to the permanent free Public School Fund. The lands shall be sold to veterans in quantities, on terms, at prices, and at fixed, variable, floating, or other rates 7 of interest, determined by the Board and in accordance with rules of the Board. Notwithstanding any provisions of this section to 9 the contrary, lands in the Veterans' Land Fund that are offered for 10 sale to veterans and that are not sold may be sold or resold to the 11 purchasers in quantities, on terms, at prices, and at rates of 12 interest determined by the Board and in accordance with rules of 13 the Board. The expenses of the Board in connection with the 14 issuance of the bonds and the purchase and sale of the lands may be 15 paid from money in the Veterans' Land Fund. 16 17

- (c) The Veterans' Land Fund shall consist of:
- (1) lands heretofore or hereafter purchased by the 18
- Board; 19
- (2) money attributable to bonds heretofore or 20
- hereafter issued and sold by the Board for the fund, including 21
- proceeds from the issuance and sale of the bonds; 22
- (3) money received from the sale or resale of lands or 23
- rights in lands purchased from those proceeds; 24
- (4) money received from the sale or resale of lands or 25

1	rights	in	land	s purchas	sed with	other	money	attribu	table	to the
2	bonds;	2/3	•							
3			(5)	proceeds	derived	from	the	sale	or	other
4	dianosi	tion	o f	the Bear	dla istor			L	<b></b>	1

- 4 disposition of the Board's interest in contracts for the sale or resale of lands or rights in lands;
- 6 (6) interest and penalties received from the sale or resale of lands or rights in lands;
- 10 (8) money received by way of indemnity or forfeiture

  11 for the failure of a bidder for the purchase of bonds to comply

  12 with the bid and accept and pay for the bonds or for the failure of

  13 a bidder for the purchase of lands comprising a part of the

  14 Veterans' Land Fund to comply with the bid and accept and pay for

  15 the lands;
- 16 (9) payments received by the Board under a bond
  17 enhancement agreement with respect to the bonds; and
- 18 (10) interest received from investments of money in the fund.
- 20 (d) The principal of and interest on the general obligation
  21 bonds authorized by this section for the benefit of the Veterans'
  22 Land Fund, including payments by the Board under a bond enhancement
  23 agreement with respect to principal of or interest on the bonds,
  24 shall be paid out of the money of the Veterans' Land Fund, but the
  25 money in the fund that is not immediately committed to the payment

of principal and interest on the bonds, the purchase of lands, or
the payment of expenses may be invested as authorized by law until
the money is needed for those purposes.

- (e) The Veterans' Housing Assistance Fund II is created, and \$500 million of the general obligation bonds authorized by this section shall be used for the Veterans' Housing Assistance Fund II.

  The Veterans' Housing Assistance Fund II is a separate and distinct fund from the Veterans' Housing Assistance Fund established under Section 49-b-1 of this article. Money in the Veterans' Housing Assistance Fund II shall be administered by the Veterans' Land Board and shall be used to make home mortgage loans to veterans for housing within this state in quantities, on terms, and at fixed, variable, floating, or other rates of interest, determined by the Board and in accordance with rules of the Board. The expenses of the Board in connection with the issuance of the bonds and the making of the loans may be paid from money in the Veterans' Housing Assistance Fund II.
- 21 Board makes to veterans from money in the fund under the Veterans'
  22 Housing Assistance Program established by law;
- (2) proceeds derived from the sale or other
  24 disposition of the Board's interest in home mortgage loans;
- 25 (3) money attributable to bonds issued and sold by the

- Board to provide money for the fund, including the proceeds from 1
- the issuance and sale of bonds; 2
- (4) income, rents, and other pecuniary benefits 3
- 4 received by the Board as a result of making loans;
- 5 (5) money received by way of indemnity or forfeiture
- for the failure of a bidder for the purchase of bonds to comply 6
- with the bid and accept and pay for the bonds; 7
- 8 (6) payments received by the Board under a bond
- 9 enhancement agreement with respect to the bonds; and
- 10 (7) interest received from investments of money.
- (g) The principal of and interest on the general obligation 11
- bonds authorized by this section for the benefit of the Veterans' 12
- Housing Assistance Fund II, including payments by the Board under a 13
- 14 bond enhancement agreement with respect to principal of or interest
- on the bonds, shall be paid out of the money of the Veterans' Housing Assistance Fund II, but the money in the fund that is not
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- immediately committed to the payment of principal and interest on
- the bonds, the making of home mortgage loans, or the payment of
- expenses may be invested as authorized by law until the money is 19
- 20 needed for those purposes.
- 21 (h) Notwithstanding the provisions of Section 49-b-1 of this
- article to the contrary, the Veterans' Housing Assistance Fund 22
- 23 shall consist of:

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- (1) the Board's interest in home mortgage loans the 24
- 25 Board makes to veterans from money in the fund under the Veterans'

1	Housing Assistance Program established by law;
2	(2) proceeds derived from the sale or other
3	disposition of the Board's interest in home mortgage loans;
4	(3) money attributable to bonds issued and sold by the
5	Board to provide money for the fund, including proceeds from the
6	issuance and sale of bonds;
7	(4) income, rents, and other pecuniary benefits
8	received by the Board as a result of making loans;
9	(5) money received by way of indemnity or forfeiture
10	for the failure of a bidder for the purchase of bonds to comply
11	with the bid and accept and pay for the bonds;
12	(6) payments received by the Board under a bond
13	enhancement agreement with respect to the bonds; and
14	(7) interest received from investments of money.
15	(i) The principal of and interest on the general obligation
16	bonds authorized by Section 49-b-1 of this article for the benefit
17	of the Veterans' Housing Assistance Fund, including payments by the
18	Board under a bond enhancement agreement with respect to principal
19	of or interest on the bonds, shall be paid out of money in the
20	Veterans' Housing Assistance Fund.
21	(j) If there is not enough money in the Veterans' Land Fund,
22	the Veterans' Housing Assistance Fund, or the Veterans' Housing
23	Assistance Fund II, as the case may be, available to pay the

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principal of and interest on the general obligation bonds

authorized by this section or by Section 49-b or 49-b-1 of this

article, including money to make payments by the Board under a bond enhancement agreement with respect to principal of or interest on the bonds, there is appropriated out of the first money coming into the treasury in each fiscal year, not otherwise appropriated by this constitution, an amount that is sufficient to pay the principal of and interest on the general obligation bonds that mature or become due during that fiscal year or to make bond enhancement payments with respect to those bonds.

- (k) Notwithstanding any provisions of Section 49-b or 49-b-1 of this article to the contrary, receipts of all kinds of the Veterans' Land Fund, the Veterans' Housing Assistance Fund, or the Veterans' Housing Assistance Fund II that the Board determines are not required for the payment of principal of and interest on the general obligation bonds, including payments by the Board under a bond enhancement agreement with respect to principal of or interest on the bonds, authorized by this section or by Section 49-b or 49-b-1 of this article or otherwise authorized by this constitution to be issued by the Board to provide money for the fund, may be used by the Board, to the extent not inconsistent with the proceedings authorizing the bonds to:
- 21 (1) make temporary transfers to another of those funds
  22 to avoid a temporary cash deficiency in that fund or make a
  23 transfer to another of those funds for the purposes of that fund;
- 24 (2) pay the principal of and interest on general
  25 obligation bonds issued to provide money for another of those funds

or make bond enhancement payments with respect to the bonds; or

of the Board or make bond enhancement payments with respect to the bonds if the bonds are issued to provide funds to purchase lands and sell lands to veterans or make home mortgage loans to veterans.

- (1) If the Board determines that assets from the Veterans' Land Fund, the Veterans' Housing Assistance Fund, or the Veterans' Housing Assistance Fund II are not required for the purposes of the fund, the Board may transfer the assets to another of those funds or use the assets to secure revenue bonds issued by the Board under this section.
- (m) The revenue bonds shall be special obligations of the Board and payable only from and secured only by receipts of the funds, assets transferred from the funds, and other revenues and assets as determined by the Board and shall not constitute indebtedness of the state or the Veterans' Land Board. The Board may issue revenue bonds from time to time, which bonds may not exceed an aggregate principal amount that the Board determines can be fully retired from the receipts of the funds, the assets transferred from the funds, and the other revenues and assets pledged to the retirement of the revenue bonds. The revenue bonds shall be issued and sold in forms and denominations, in the manner, on terms, at times and places, and in installments the Board determines. Notwithstanding the rate of interest specified by any other provision of this constitution, the revenue bonds shall bear

C.S.S.J.R. No. 34

a rate or rates of interest the Board determines. A determination

made by the Board under this subsection shall be binding and

conclusive as to the matter determined.

- (n) Notwithstanding any provisions of Section 49-b or 49-b-1 of this article to the contrary, the bonds authorized to be issued and sold by the Veterans' Land Board by this section or by Sections 49-b and 49-b-1 of this article shall be issued and sold in forms and denominations, on terms, at times, in the manner, at places, and in installments the Board determines. The bonds shall bear a rate or rates of interest the Board determines. The bonds shall be incontestable after execution by the Board, approval by the Attorney General of Texas, and delivery to the purchaser or purchasers of the bonds.
- (o) This Amendment being intended only to establish a basic framework and not to be a comprehensive treatment of the Veterans' Housing Assistance Program and the Veterans' Land Program, there is hereby reposed in the Legislature full power to implement and effectuate the design and objects of this Amendment, including the power to delegate such duties, responsibilities, functions, and authority to the Veterans' Land Board as it believes necessary.
- 21 (p) In this section, "veteran" has the meaning assigned by 22 Section 49-b-1 of this article.
- SECTION 2. This proposed constitutional amendment shall be submitted to the voters at an election to be held November 2, 1993. The ballot shall be printed to provide for voting for or against

C.S.S.J.R. No. 34

- 1 the proposition: "The constitutional amendment authorizing
- 2 issuance of \$750 million in general obligation bonds to augment the
- 3 Veterans' Land Fund and the Veterans' Housing Assistance Fund and
- 4 to fund the Veterans' Housing Assistance Fund II."

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Engrossing Clerk

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copy of Size at the attached is a true and correct copy of Size at the was received from the Senate on 4.19.93 and referred to the Committee on English Size at the control of the Committee on English Size at th

Chief Clerkof the House

By: Turner (Counts)

S.J.R. No. 34

### SENATE JOINT RESOLUTION

proposing a constitutional amendment relating to bonds issued to augment the Veterans' Land Fund and the Veterans' Housing Assistance Fund, to fund the Veterans' Housing Assistance Fund II, and to provide financial assistance to veterans of the state.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Article III of the Texas Constitution is amended by adding Section 49-b-2 to read as follows:

Sec. 49-b-2. (a) In addition to the general obligation bonds authorized to be issued and to be sold by the Veterans' Land Board by Sections 49-b and 49-b-1 of this article, the Veterans' Land Board may provide for, issue, and sell general obligation bonds of the state in an amount not to exceed \$750 million, to provide financing to veterans of the state in recognition of their service to their state and the United States of America.

(b) Two hundred fifty million dollars of the general obligation bonds authorized by this section shall be used to augment the Veterans' Land Fund. Notwithstanding any provision of Section 49-b or 49-b-1 of this article to the contrary, the Veterans' Land Fund shall be used by the Veterans' Land Board to purchase lands situated in the state owned by the United States government, an agency of the United States government, this state, a political subdivision or agency of this state, or a person, firm, or corporation. Lands purchased and comprising a part of the Veterans' Land Fund are declared to be held for a governmental

S.J.R. No. 34

including

1 purpose, but the individual purchasers of those lands shall be 2 subject to taxation to the same extent and in the same manner as 3 are purchasers of lands dedicated to the Permanent Free Public School Fund. The lands shall be sold to veterans in quantities, on 4 terms, at prices, and at fixed, variable, floating, or other rates 5 6 of interest, determined by the Board and in accordance with rules 7 of the Board. Notwithstanding any provisions of this section to 8 the contrary, lands in the Veterans' Land Fund that are offered for 9 sale to veterans and that are not sold may be sold or resold to the purchasers in quantities, on terms, at prices, and at rates of 10 interest determined by the Board and in accordance with rules of 11 the Board. The expenses of the Board in connection with the 12 13 issuance of the bonds and the purchase and sale of the lands may be 14 paid from money in the Veterans' Land Fund.

- (c) The Veterans' Land Fund shall consist of:
- (1) lands heretofore or hereafter purchased by the
- 18 (2) money attributable to bonds heretofore or

hereafter issued and sold by the Board for the fund,

- 20 proceeds from the issuance and sale of the bonds;
- 21 (3) money received from the sale or resale of lands or 22 rights in lands purchased from those proceeds;
- 23 (4) money received from the sale or resale of lands or
- 24 rights in lands purchased with other money attributable to the
- 25 bonds;

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Board;

1	(5) proceeds derived from the sale or other
2	disposition of the Board's interest in contracts for the sale or
3	resale of lands or rights in lands;
4	(6) interest and penalties received from the sale or
5	resale of lands or rights in lands;
6	(7) bonuses, income, rents, royalties, and other
7	pecuniary benefits received by the Board from lands;
8	(8) money received by way of indemnity or forfeiture
9	for the failure of a bidder for the purchase of bonds to comply
10	with the bid and accept and pay for the bonds or for the failure of
11	a bidder for the purchase of lands comprising a part of the
12	Veterans' Land Fund to comply with the bid and accept and pay for
13	the lands;
14	(9) payments received by the Board under a bond
15	enhancement agreement with respect to the bonds; and
16	(10) interest received from investments of money in
17	the fund.
18	(d) The principal of and interest on the general obligation
19	bonds authorized by this section for the benefit of the Veterans'
20	Land Fund, including payments by the Board under a bond enhancement
21	agreement with respect to principal of or interest on the bonds,
22	shall be paid out of the money of the Veterans' Land Fund, but the
23	money in the fund that is not immediately committed to the payment
24	of principal and interest on the bonds, the purchase of lands, or

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the payment of expenses may be invested as authorized by law until

the money is needed for those purposes.

- (e) The Veterans' Housing Assistance Fund II is created, and \$500 million of the general obligation bonds authorized by this section shall be used for the Veterans' Housing Assistance Fund II.

  The Veterans' Housing Assistance Fund II is a separate and distinct fund from the Veterans' Housing Assistance Fund established under Section 49-b-1 of this article. Money in the Veterans' Housing Assistance Fund II shall be administered by the Veterans' Land Board and shall be used to make home mortgage loans to veterans for housing within this state in quantities, on terms, and at fixed, variable, floating, or other rates of interest, determined by the Board and in accordance with rules of the Board. The expenses of the Board in connection with the issuance of the bonds and the making of the loans may be paid from money in the Veterans' Housing Assistance Fund II.
- (1) the Board's interest in home mortgage loans the
  Board makes to veterans from money in the fund under the Veterans'
  Housing Assistance Program established by law;
- 21 (2) proceeds derived from the sale or other 22 disposition of the Board's interest in home mortgage loans;
- 23 (3) money attributable to bonds issued and sold by the
  24 Board to provide money for the fund, including the proceeds from
  25 the issuance and sale of bonds;

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1	(4) income, rents, and other pecuniary benefits
2	received by the Board as a result of making loans;
3	(5) money received by way of indemnity or forfeiture
4	for the failure of a bidder for the purchase of bonds to comply
5	with the bid and accept and pay for the bonds;
6	(6) payments received by the Board under a bond
7	enhancement agreement with respect to the bonds; and
8	(7) interest received from investments of money.
9	(g) The principal of and interest on the general obligation
10	bonds authorized by this section for the benefit of the Veterans'
11	Housing Assistance Fund II, including payments by the Board under a
12	bond enhancement agreement with respect to principal of or interest
13	on the bonds, shall be paid out of the money of the Veterans'
14	Housing Assistance Fund II, but the money in the fund that is not
15	immediately committed to the payment of principal and interest on
16	the bonds, the making of home mortgage loans, or the payment of
17	expenses may be invested as authorized by law until the money is
18	needed for those purposes.
19	(h) Notwithstanding the provisions of Section 49-b-1 of this
20	article to the contrary, the Veterans' Housing Assistance Fund
21	shall consist of:
22	(1) the Board's interest in home mortgage loans the
23	Board makes to veterans from money in the fund under the Veterans'
24	Housing Assistance Program established by law;
25	(2) proceeds derived from the sale or other

S.J.R. No. 34

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disposition	of	the	Board'	s	interest	in	home	mortgage	loans:

- 2 (3) money attributable to bonds issued and sold by the
- Board to provide money for the fund, including proceeds from the
- 4 issuance and sale of bonds;

- 5 (4) income, rents, and other pecuniary benefits
- 6 received by the Board as a result of making loans;
- 7 (5) money received by way of indemnity or forfeiture
- 8 for the failure of a bidder for the purchase of bonds to comply
- 9 with the bid and accept and pay for the bonds;
- 10 (6) payments received by the Board under a bond
- enhancement agreement with respect to the bonds; and
- 12 (7) interest received from investments of money.
- 13 (i) The principal of and interest on the general obligation
- bonds authorized by Section 49-b-1 of this article for the benefit
- of the Veterans' Housing Assistance Fund, including payments by the
- Board under a bond enhancement agreement with respect to principal
- of or interest on the bonds, shall be paid out of money in the
- 18 <u>Veterans' Housing Assistance Fund.</u>
- (j) If there is not enough money in the Veterans' Land Fund,
- 20 the Veterans' Housing Assistance Fund, or the Veterans' Housing
- 21 Assistance Fund II, as the case may be, available to pay the
- 22 principal of and interest on the general obligation bonds
- 23 authorized by this section or by Section 49-b or 49-b-1 of this
- 24 article, including money to make payments by the Board under a bond
- 25 enhancement agreement with respect to principal of or interest on

the bonds, there is appropriated out of the first money coming into

the treasury in each fiscal year, not otherwise appropriated by

this constitution, an amount that is sufficient to pay the

principal of and interest on the general obligation bonds that

mature or become due during that fiscal year or to make bond

6 enhancement payments with respect to those bonds.

- (k) Notwithstanding any provisions of Section 49-b or 49-b-1 of this article to the contrary, receipts of all kinds of the Veterans' Land Fund, the Veterans' Housing Assistance Fund, or the Veterans' Housing Assistance Fund II that the Board determines are not required for the payment of principal of and interest on the general obligation bonds, including payments by the Board under a bond enhancement agreement with respect to principal of or interest on the bonds, authorized by this section or by Section 49-b or 49-b-1 of this article or otherwise authorized by this constitution to be issued by the Board to provide money for the fund, may be used by the Board, to the extent not inconsistent with the proceedings authorizing the bonds to:
- (1) make temporary transfers to another of those funds to avoid a temporary cash deficiency in that fund or make a transfer to another of those funds for the purposes of that fund;
- (2) pay the principal of and interest on general
  obligation bonds issued to provide money for another of those funds
  or make bond enhancement payments with respect to the bonds; or
- 25 (3) pay the principal of and interest on revenue bonds

S.J.R. No. 34

of the Board or make bond enhancement payments with respect to the

bonds if the bonds are issued to provide funds to purchase lands

and sell lands to veterans or make home mortgage loans to veterans.

(1) If the Board determines that assets from the Veterans'

Land Fund, the Veterans' Housing Assistance Fund, or the Veterans'

Housing Assistance Fund II are not required for the purposes of the

fund, the Board may transfer the assets to another of those funds

or use the assets to secure revenue bonds issued by the Board under

9 this section.

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(m) The revenue bonds shall be special obligations of the Board and payable only from and secured only by receipts of the funds, assets transferred from the funds, and other revenues and assets as determined by the Board and shall not constitute indebtedness of the state or the Veterans' Land Board. The Board may issue revenue bonds from time to time, which bonds may not exceed an aggregate principal amount that the Board determines can be fully retired from the receipts of the funds, the assets transferred from the funds, and the other revenues and assets pledged to the retirement of the revenue bonds. The revenue bonds shall be issued and sold in forms and denominations, in the manner, on terms, at times and places, and in installments the Board determines. Notwithstanding the rate of interest specified by any other provision of this constitution, the revenue bonds shall bear a rate or rates of interest the Board determines. A determination made by the Board under this subsection shall be binding and

### conclusive as to the matter determined.

- (n) Notwithstanding any provisions of Section 49-b or 49-b-1 of this article to the contrary, the bonds authorized to be issued and sold by the Veterans' Land Board by this section or by Sections 49-b and 49-b-1 of this article shall be issued and sold in forms and denominations, on terms, at times, in the manner, at places, and in installments the Board determines. The bonds shall bear a rate or rates of interest the Board determines. The bonds shall be incontestable after execution by the Board, approval by the Attorney General of Texas, and delivery to the purchaser or purchasers of the bonds.
- (o) This Amendment being intended only to establish a basic framework and not to be a comprehensive treatment of the Veterans' Housing Assistance Program and the Veterans' Land Program, there is hereby reposed in the Legislature full power to implement and effectuate the design and objects of this Amendment, including the power to delegate such duties, responsibilities, functions, and authority to the Veterans' Land Board as it believes necessary.
- (p) In this section, "veteran" has the meaning assigned by
   Section 49-b-1 of this article.
- SECTION 2. This proposed constitutional amendment shall be submitted to the voters at an election to be held November 2, 1993.

  The ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment authorizing issuance of \$750 million in general obligation bonds to augment the

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- 1 Veterans' Land Fund and the Veterans' Housing Assistance Fund and
- 2 to fund the Veterans' Housing Assistance Fund II."

### LEGISLATIVE BUDGET BOARD Austin, Texas

### **FISCAL NOTE** 73rd Regular Session

April 19, 1993

TO:

Honorable John Montford, Chair

Committee on Finance Senate Chamber

Austin, Texas

IN RE: Committee Substitute for

Senate Joint Resolution

No. 34

FROM: Jim Oliver, Director

In response to your request for a Fiscal Note on Committee Substitute for Senate Joint Resolution 34 (proposing a constitutional amendment relating to bonds issued to augment the Veterans' Land Fund and the Veterans' Housing Assistance Fund, and to fund the Veterans' Housing Assistance Fund II and to provide financial assistance to veterans of the state) this office has determined the following:

The resolution would authorize an additional \$750 million in general obligation bonds to be outstanding at any time to provide for the veterans programs administered by the Veterans Land Board (VLB). Of this amount, \$250 million would be authorized to be used to augment the Veterans' Land Program and \$500 million would be used for the Veterans' Housing Assistance Program. The Veterans' Housing Assistance Fund II would be created to be used in connection with the administration of the housing assistance program. The resolution would also authorize the VLB to issue revenue bonds and transfer money or assets from constitutionally created funds to other such funds or to secure revenue bonds issued under this act.

The proposed resolution would be submitted to the voters at an election to be held November 2, 1993. Enabling legislation would be necessary to establish the program and to provide for the issuance of the general obligation bonds authorized by this resolution.

Since the bonds are intended to be self-supporting, any costs associated with the issuance and 8administering of the bonds, as well as principal and interest costs would be paid from the three funds, the Veterans' Land Fund, the Veteran's Housing Assistance Fund, and the Veterans' Housing Assistance Fund II. These funds would consist of the lands and home mortgage loans held by the board, money attributable to any bonds issued and sold, proceeds derived from the sale of land or other interests, and the interest received from the investment of the moneys in the funds.

The estimated debt service costs shown below are based on the assumptions that, beginning in 1994, \$125 million in bonds would be issued annually for the Housing Assistance Program, and \$35 million in bonds would be issued for the Land Program; the Board would issue \$160 million in bonds each of the first four years and the remaining \$110 million in the fifth year, all at a 6.5 percent interest rate for 30 years with semi-annual interest payments. The estimate assumes one interest payment in the year of issuance.

The estimate addresses only the issuance of general obligation debt for the Veterans' Land and Housing Assistance Programs. The resolution does not provide information regarding the amount of revenue bonds that would be issued, therefore, the estimate does not include debt service for revenue bonds.

The probable cost of implementing the provisions of the resolution for general obligation bonds during each of the first five years following passage is estimated as follows:

Fiscal Year	Probable Maximum Debt Service Cost out of the Veterans' Land Fund, the Veterans' Housing Assistance Fund, and the Veterans' Housing Assistance Fund II on General Obligation Bonds
1994	\$6,095,000
1995	18,285,000
1996	30,475,000
1997	42,658,000
1998	52,950,000

To the extent that there is not money available for payment of principal and interest on the bonds in any of the funds shown above, the payments would be made out of the general revenue fund. The debt service payments would continue until 30 years after the last bond issuance.

No fiscal implication to units of local government is anticipated.

The cost of publication of the resolution to the State is \$60,000.

Source: General Land Office and Veterans' Land Board, Comptroller of Public Accounts,

State Bond Review Board;

LBB Staff: JO, JWH, EC, KNW, JOL

# LEGISLATIVE BUDGET BOARD Austin, Texas FISCAL NOTE 73rd Regular Session

April 2, 1993

TO: Honorable John Montford, Chair

Committee on Finance Senate Chamber Austin, Texas IN RE: Senate Joint Resolution

No. 34 By: Turner

FROM: Jim Oliver, Director

In response to your request for a Fiscal Note on Senate Joint Resolution No. 34 (proposing a constitutional amendment relating to bonds issued to augment the Veterans' Land Fund and the Veterans' Housing Assistance Fund and to create and fund the Veterans' Housing Assistance Fund II) this office has determined the following:

The resolution would authorize an additional \$750 million in general obligation bonds to be outstanding at any time to provide for the veterans programs administered by the Veterans Land Board (VLB). Of this amount, \$250 million would be authorized to be used to augment the Veterans' Land Program and \$500 million would be used for the Veterans' Housing Assistance Program. The Veterans' Housing Assistance Fund II would be created to be used in connection with the administration of the housing assistance program. The resolution would also authorize the VLB to issue revenue bonds and transfer money or assets from constitutionally created funds to other such funds or to secure revenue bonds issued under this act.

Since the bonds are intended to be self-supporting, any costs associated with the issuance and administering of the bonds, as well as principal and interest costs would be paid from the three funds, the Veterans' Land Fund, the Veteran's Housing Assistance Fund, and the Veterans' Housing Assistance Fund II. These funds would consist of the lands and home mortgage loans held by the board, money attributable to any bonds issued and sold, proceeds derived from the sale of land or other interests, and the interest received from the investment of the moneys in the funds. The estimated debt service costs shown below are based on the assumptions that, beginning in 1994, \$100 million in bonds would be issued annually for the Housing Assistance Program, \$40 million in bonds would be issued for the Land Program, and the bonds would be repaid with equal debt service payments over a 30-year period, with no principal paid in the year the bonds are issued. Since the bill does not provide information on the amount of revenue bonds to be issued, no debt service cost estimates can be made for these bonds.

The probable cost of implementing the provisions of the bill during each of the first five years following passage is estimated as follows:

Fiscal Year	Probable Debt Service Cost out of the Veterans' Land Fund, the Veterans' Housing Assistance Fund, and the Veterans' Housing Assistance Fund II
1994	\$4,550,000
1995	15,270,000
1996	25,990,000
1997	36,710,000
1998	47,430,000

To the extent that there is not money available for payment of principal and interest on the bonds in any of the funds shown above, the payments would be made out of the general revenue fund. The debt service payments would continue until 30 years after the last bond issuance.

No fiscal implication to units of local government is anticipated.

The cost of publication of the resolution to the State is \$60,000.

Source: General Land Office and Veterans' Land Board, Comptroller of Public Accounts,

State Bond Review Board;

LBB Staff: JO, JWH, EC, KNW, JOL

# HOUSE COMMITTEE REPORT

## 1<sup>st</sup> Printing

S3MAY =6 ANIN 15
HOUSE OF REPRESENTATIVES

By: Turner (Counts)

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S.J.R. No. 34

### SENATE JOINT RESOLUTION

proposing a constitutional amendment relating to bonds issued to augment the Veterans' Land Fund and the Veterans' Housing

Assistance Fund, to fund the Veterans' Housing Assistance Fund II,

and to provide financial assistance to veterans of the state.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

6 SECTION 1. Article III of the Texas Constitution is amended 7 by adding Section 49-b-2 to read as follows:

Sec. 49-b-2. (a) In addition to the general obligation bonds authorized to be issued and to be sold by the Veterans' Land Board by Sections 49-b and 49-b-1 of this article, the Veterans' Land Board may provide for, issue, and sell general obligation bonds of the state in an amount not to exceed \$750 million, to provide financing to veterans of the state in recognition of their

service to their state and the United States of America.

15 Two hundred fifty million dollars of the (b) general 16 obligation bonds authorized by this section shall be used to augment the Veterans' Land Fund. Notwithstanding any provision of 17 18 Section 49-b or 49-b-1 of this article to the contrary, the Veterans' Land Fund shall be used by the Veterans' 19 Land Board to purchase lands situated in the state owned by the United States 20 21 government, an agency of the United States government, this state, a political subdivision or agency of this state, or a person, firm, 22 or corporation. Lands purchased and comprising a part of the 23 24 Veterans' Land Fund are declared to be held for a governmental

purpose, but the individual purchasers of those lands shall be 1 subject to taxation to the same extent and in the same manner as 2 are purchasers of lands dedicated to the Permanent Free Public 3 School Fund. The lands shall be sold to veterans in quantities, on 4 terms, at prices, and at fixed, variable, floating, or other rates 5 of interest, determined by the Board and in accordance with rules 6 7 of the Board. Notwithstanding any provisions of this section to the contrary, lands in the Veterans' Land Fund that are offered for 8 9 sale to veterans and that are not sold may be sold or resold to the purchasers in quantities, on terms, at prices, and at rates of 10 interest determined by the Board and in accordance with rules of 11 the Board. The expenses of the Board in connection with the 12 issuance of the bonds and the purchase and sale of the lands may be 13 14 paid from money in the Veterans' Land Fund.

### (c) The Veterans' Land Fund shall consist of:

- 16 <u>(1) lands heretofore or hereafter purchased by the</u>
  17 Board;
- (2) money attributable to bonds heretofore or

  hereafter issued and sold by the Board for the fund, including

  proceeds from the issuance and sale of the bonds;
- 21 (3) money received from the sale or resale of lands or 22 rights in lands purchased from those proceeds;
- 23 (4) money received from the sale or resale of lands or
  24 rights in lands purchased with other money attributable to the
  25 bonds;

•	(3) proceeds derived from the sale of other
2	disposition of the Board's interest in contracts for the sale or
3	resale of lands or rights in lands;
4	(6) interest and penalties received from the sale or
5	resale of lands or rights in lands;
6	(7) bonuses, income, rents, royalties, and other
7	pecuniary benefits received by the Board from lands;
8	(8) money received by way of indemnity or forfeiture
9	for the failure of a bidder for the purchase of bonds to comply
10	with the bid and accept and pay for the bonds or for the failure of
11	a bidder for the purchase of lands comprising a part of the
12	Veterans' Land Fund to comply with the bid and accept and pay for
13	the lands;
14	(9) payments received by the Board under a bond
15	enhancement agreement with respect to the bonds; and
16	(10) interest received from investments of money in
17	the fund.
18	(d) The principal of and interest on the general obligation
19	bonds authorized by this section for the benefit of the Veterans'
20	Land Fund, including payments by the Board under a bond enhancement
21	agreement with respect to principal of or interest on the bonds,
22	shall be paid out of the money of the Veterans' Land Fund, but the
23	money in the fund that is not immediately committed to the payment
24	of principal and interest on the bonds, the purchase of lands, or
25	the payment of expenses may be invested as authorized by law until

the money is needed for those purposes.

- 2 (e) The Veterans' Housing Assistance Fund II is created, and \$500 million of the general obligation bonds authorized by this 3 section shall be used for the Veterans' Housing Assistance Fund II. 4 The Veterans' Housing Assistance Fund II is a separate and distinct 5 6 fund from the Veterans' Housing Assistance Fund established under Section 49-b-1 of this article. Money in the Veterans' Housing 7 8 Assistance Fund II shall be administered by the Veterans' Land 9 Board and shall be used to make home mortgage loans to veterans for housing within this state in quantities, on terms, and at fixed, 10 variable, floating, or other rates of interest, determined by the 11 12 Board and in accordance with rules of the Board. The expenses of the Board in connection with the issuance of the bonds and the 13 14 making of the loans may be paid from money in the Veterans' Housing 15 Assistance Fund II.
- 16 (f) The Veterans' Housing Assistance Fund II shall consist
  17 of:
- 18 (1) the Board's interest in home mortgage loans the
  19 Board makes to veterans from money in the fund under the Veterans'
  20 Housing Assistance Program established by law;
- 21 (2) proceeds derived from the sale or other 22 disposition of the Board's interest in home mortgage loans;
- 23 (3) money attributable to bonds issued and sold by the
  24 Board to provide money for the fund, including the proceeds from
  25 the issuance and sale of bonds;

1	(4) income, rents, and other pecuniary benefits
2	received by the Board as a result of making loans;
3	(5) money received by way of indemnity or forfeiture
4	for the failure of a bidder for the purchase of bonds to comply
5	with the bid and accept and pay for the bonds;
6	(6) payments received by the Board under a bond
7	enhancement agreement with respect to the bonds; and
8	(7) interest received from investments of money.
9	(g) The principal of and interest on the general obligation
10	bonds authorized by this section for the benefit of the Veterans'
11	Housing Assistance Fund II, including payments by the Board under a
12	bond enhancement agreement with respect to principal of or interest
13	on the bonds, shall be paid out of the money of the Veterans'
14	Housing Assistance Fund II, but the money in the fund that is not
15	immediately committed to the payment of principal and interest on
16	the bonds, the making of home mortgage loans, or the payment of
17	expenses may be invested as authorized by law until the money is
18	needed for those purposes.
19	(h) Notwithstanding the provisions of Section 49-b-1 of this
20	article to the contrary, the Veterans' Housing Assistance Fund
21	shall consist of:
22	(1) the Board's interest in home mortgage loans the
23	Board makes to veterans from money in the fund under the Veterans'
24	Housing Assistance Program established by law;
25	(2) proceeds derived from the sale or other

- disposition of the Board's interest in home mortgage loans;
- 2 (3) money attributable to bonds issued and sold by the
- 3 Board to provide money for the fund, including proceeds from the
- 4 issuance and sale of bonds;
- 5 (4) income, rents, and other pecuniary benefits
- 6 received by the Board as a result of making loans;
- 7 (5) money received by way of indemnity or forfeiture
- 8 for the failure of a bidder for the purchase of bonds to comply
- 9 with the bid and accept and pay for the bonds;
- 10 (6) payments received by the Board under a bond
- 11 enhancement agreement with respect to the bonds; and
- 12 (7) interest received from investments of money.
- 13 (i) The principal of and interest on the general obligation
- bonds authorized by Section 49-b-1 of this article for the benefit
- of the Veterans' Housing Assistance Fund, including payments by the
- Board under a bond enhancement agreement with respect to principal
- of or interest on the bonds, shall be paid out of money in the
- 18 Veterans' Housing Assistance Fund.
- (j) If there is not enough money in the Veterans' Land Fund,
- 20 the Veterans' Housing Assistance Fund, or the Veterans' Housing
- 21 Assistance Fund II, as the case may be, available to pay the
- 22 principal of and interest on the general obligation bonds
- 23 authorized by this section or by Section 49-b or 49-b-1 of this
- 24 article, including money to make payments by the Board under a bond
- 25 enhancement agreement with respect to principal of or interest on

- the bonds, there is appropriated out of the first money coming into
- 2 the treasury in each fiscal year, not otherwise appropriated by
- 3 this constitution, an amount that is sufficient to pay the
- 4 principal of and interest on the general obligation bonds that
- 5 mature or become due during that fiscal year or to make bond
- 6 enhancement payments with respect to those bonds.
- 7 (k) Notwithstanding any provisions of Section 49-b or 49-b-1
  8 of this article to the contrary, receipts of all kinds of the
  9 Veterans' Land Fund, the Veterans' Housing Assistance Fund, or the
  10 Veterans' Housing Assistance Fund II that the Board determines are
  11 not required for the payment of principal of and interest on the
  12 general obligation bonds, including payments by the Board under a
- bond enhancement agreement with respect to principal of or interest
- on the bonds, authorized by this section or by Section 49-b or
- 15 49-b-1 of this article or otherwise authorized by this constitution
- to be issued by the Board to provide money for the fund, may be
- 17 used by the Board, to the extent not inconsistent with the
- 18 proceedings authorizing the bonds to:
- 19 <u>(1) make temporary transfers to another of those funds</u>
- 20 to avoid a temporary cash deficiency in that fund or make a
- 21 transfer to another of those funds for the purposes of that fund;
- (2) pay the principal of and interest on general
- 23 obligation bonds issued to provide money for another of those funds
- or make bond enhancement payments with respect to the bonds; or
- 25 (3) pay the principal of and interest on revenue bonds

- of the Board or make bond enhancement payments with respect to the
- 2 bonds if the bonds are issued to provide funds to purchase lands
- 3 and sell lands to veterans or make home mortgage loans to veterans.
- 4 (1) If the Board determines that assets from the Veterans'
- 5 Land Fund, the Veterans' Housing Assistance Fund, or the Veterans'
- 6 Housing Assistance Fund II are not required for the purposes of the
- fund, the Board may transfer the assets to another of those funds
- 8 or use the assets to secure revenue bonds issued by the Board under
- 9 this section.

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(m) The revenue bonds shall be special obligations of the 10 Board and payable only from and secured only by receipts of the 11 funds, assets transferred from the funds, and other revenues and 12 assets as determined by the Board and shall not constitute 13 14 indebtedness of the state or the Veterans' Land Board. The Board may issue revenue bonds from time to time, which bonds may not 15 16 exceed an aggregate principal amount that the Board determines can be fully retired from the receipts of the funds, the assets 17 transferred from the funds, and the other revenues and assets 18 pledged to the retirement of the revenue bonds. The revenue bonds 19 20 shall be issued and sold in forms and denominations, in the manner, on terms, at times and places, and in installments the Board 21 determines. Notwithstanding the rate of interest specified by any 22 23 other provision of this constitution, the revenue bonds shall bear 24 a rate or rates of interest the Board determines. A determination

made by the Board under this subsection shall be binding and

### conclusive as to the matter determined.

- (n) Notwithstanding any provisions of Section 49-b or 49-b-1 of this article to the contrary, the bonds authorized to be issued and sold by the Veterans' Land Board by this section or by Sections 49-b and 49-b-1 of this article shall be issued and sold in forms and denominations, on terms, at times, in the manner, at places, and in installments the Board determines. The bonds shall bear a rate or rates of interest the Board determines. The bonds shall be incontestable after execution by the Board, approval by the Attorney General of Texas, and delivery to the purchaser or purchasers of the bonds.
- (o) This Amendment being intended only to establish a basic framework and not to be a comprehensive treatment of the Veterans' Housing Assistance Program and the Veterans' Land Program, there is hereby reposed in the Legislature full power to implement and effectuate the design and objects of this Amendment, including the power to delegate such duties, responsibilities, functions, and authority to the Veterans' Land Board as it believes necessary.
- (p) In this section, "veteran" has the meaning assigned by
   Section 49-b-1 of this article.
  - SECTION 2. This proposed constitutional amendment shall be submitted to the voters at an election to be held November 2, 1993. The ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment authorizing issuance of \$750 million in general obligation bonds to augment the

# **COMMITTEE REPORT**

The Honorable Pete Laney Speaker of the House of Representatives

3 absent

05/05/93 (date)

Sir:				
We, your COMMITTEE ON ENERG	Y RESOURCES			
to whom was referred		have had the	same under consider	ation and beg to report
back with the recommendation that ( ) do pass, without amendment. ( ) do pass, with amendment(s). ( ) do pass and be not printed; a (		e Substitute is recomm	ended in lieu of the or	riginal measure.
A fiscal note was requested. ( ) y	es (💢 no	An author's fiscal s	tatement was reques	ted. ( ) yes (💢 no
A criminal justice policy impact state	ement was requested	d. ( ) yes ( <b>X</b> ) no		
An equalized educational funding in	npact statement was	requested. ( ) yes	(✗) no	
An actuarial impact statement was	equested. ( ) yes	( <b>X</b> ) no		
A water development policy impact	statement was requi	ested. ( ) yes (X	no	
( ) The Committee recommends t			on Local and Conser	nt Calendars.
House Sponsor of Senate Measure	Rep. Cou	nts	_	
The measure was reported from Co	mmittee by the follo	wing vote:		
	AYE	NAY	PNV	ABSENT
Earley, Ch.	X			
Holzheauser, V.C.	X			
Cook	X			
Culberson				X
Driver	X			
Dutton				X
Kuempel				X
Ramsay	X			
Raymond	X			
Tallas	X			
West	X	1		
Total 8 ayı				200
	/	CHAIRMAN	oful	my or
	esent, not voting			()

#### **BILL ANALYSIS**

**Energy Resources Committee** 

S.J.R. 34 By: Turner/Counts

### BACKGROUND

Article III, Sections 49-b and 49b-1 of the Texas Constitution authorize the Veterans' Land Board (board) to establish a Veterans' Land Program and a Veterans' Housing Assistance Program to provide financial assistance to veterans. Under these constitutional provisions, the board is authorized to issue general obligation bonds to augment the Veterans' Land Fund and the Veterans' Housing Assistance Fund, which are to be used by the board for purchasing Texas lands for resale to veterans and for making mortgage loans to veterans for housing. In addition, these constitutional provisions authorize the board to issue revenue bonds payable from money in either fund which the board determines is not required to pay principal and interest on all general obligation bonds issued to augment such funds.

## **PURPOSE**

As proposed, S.J.R. 34 requires the submission to the voters of a constitutional amendment to authorize the Veterans' Land Board to issue \$750 million in general obligation bonds and authorizes the board to make certain transfers between those funds under the board's control.

# RULEMAKING AUTHORITY

It is the committee's opinion that this bill does not grant any additional rulemaking authority to a state officer, institution, or agency.

# SECTION BY SECTION ANALYSIS

SECTION 1. Amends Article III, Texas Constitution, by adding Section 49-b-2, as follows:

Sec. 49-b-2. (a) Authorizes the Veterans' Land Fund, in addition to authorized general obligation bonds, to provide for, issue, and sell not to exceed \$750 million in general obligation bonds at any time outstanding to provide financing to veterans.

- (b) Requires \$250 million of the general obligation bonds to be used to augment the Veterans' Land Fund. Sets forth guidelines for the use of the money generated by the bonds.
- (c) Sets forth the components of the Veterans' Land Fund.
- (d) Requires the principal of and interest on the general obligation bonds authorized for the benefit of the Veterans' Land Fund to be paid out of the money of the Veterans' Land Fund, but authorizes the money in the fund that is not immediately committed to the payment or principal and interest on the bonds, the purchase of lands, or the payment of expenses to be invested as authorized by law until the money is needed for those purposes.
- (e) Creates the Veterans' Housing Assistance Fund II, and requires \$500 million of the general obligation bonds authorized by this section to be used for the fund.
- (f) Sets forth guidelines for the composition and use of the Veterans' Housing Assistance Fund II.
- (g) Requires the principal and interest on the general obligation bonds authorized for the benefit of the Veterans' Housing Assistance Fund II to be paid out of the money

of the Veterans' Housing Assistance Fund II, but authorizes the money in the fund that is not immediately committed to the payment or principal and interest on the bonds, the purchase of lands, or the payment of expenses to be invested as authorized by law until the money is needed for those purposes.'

- (h) Sets forth the composition of the Veterans' Housing Assistance Fund.
- (i) Requires the principal and interest on the general obligation bonds authorized for the benefit of the Veterans' Housing Assistance Fund to be paid out of the money of the Veterans' Housing Assistance Fund.
- (j) Appropriates the first money coming into the treasury in each fiscal year not otherwise appropriated out of the constitution an amount which is sufficient to pay the principal of and interest on the general obligation bonds that mature or become due during the fiscal year.
- (k) Authorizes the funds from the Veterans' Land Fund, the Veterans' Housing Assistance Fund, or the Veterans' Housing Assistance Fund II not required for the payment of principal and interest on general obligation bonds to be used by the board to make temporary transfers to another fund to avoid a temporary cash deficiency, and to pay the principal and interest on general obligation or revenue bonds. Authorizes the board to transfer any assets form the Veterans' Land Fund, the Veterans' Housing Assistance Fund, or the Veterans' Housing Assistance Fund II not required for the purposes of those funds to any other fund to secure revenue bonds issued by the board.
- (1) Authorizes the board, if the board determines that assets from the Veterans' Land Fund, the Veterans' Housing Assistance Fund, or the Veterans' Housing Assistance Fund II are not required for the purposes of the fund, to transfer the assets to another of those funds or use the assets to secure revenue bonds issued by the board under this section.
- (m) Requires the revenue bonds to be special obligation bonds of the board and payable only from and secured only by receipts of the assets transferred from the funds and other revenues and assets as determined by the board and shall not constitute indebtedness of the state or the board. Authorizes the board to issue revenue bonds which are prohibited from exceeding an aggregate principal amount determined by the board. Requires the revenue bonds to be issued and sold as determined by the board. Requires the revenue bonds to bear a rate or rates of interest as the board determines. Requires a determination made by the board under this subsection to be binding and conclusive as to the matter determined.
- (n) Requires the bonds authorized to be issued and sold by the board to be issued as determined by the board. Requires all bonds to be incontestable after execution by the board, approval by the attorney general, and delivery to the purchaser or purchasers.
- (o) Provides that this amendment being intended only to establish a basic framework and not to be a comprehensive treatment if the Veterans' Housing Assistance Program and the Veterans' Land Program, there is reposed in the legislature full power to implement and effectuate the design and objects of this amendment.
- (p) Defines "veteran."

SECTION 2. Requires this proposed constitutional amendment to be submitted to the voters at an election on November 2, 1993. Sets forth the required language for the ballot.

### SUMMARY OF COMMITTEE ACTION

Pursuant to an announcement on the floor of the House, in accordance with House rules, the Energy Resources Committee met in a public hearing on May 5, 1993 to consider S.J.R. 34 by Turner(Counts) and was called to order by the Chair, Rep. Earley. The Chair laid out S.J.R. 34, companion bill to H.J.R. 75 by Counts which was reported favorably from committee, and explained the bill for the House sponsor, Rep. Counts. There was no testimony for, against, or on the bill. The Chair moved to report S.J.R. 34 favorably to the full House with the recommendation that it do pass, without amendment, and be printed. The motion prevailed by the following record vote: 8 Ayes, 0 Nays, 0 PNV, 3 Absent.

### LEGISLATIVE BUDGET BOARD Austin, Texas

### **FISCAL NOTE** 73rd Regular Session

April 19, 1993

TO:

Honorable John Montford, Chair Committee on Finance Senate Chamber Austin, Texas

IN RE: Committee Substitute for

Senate Joint Resolution

No. 34

FROM: Jim Oliver, Director

In response to your request for a Fiscal Note on Committee Substitute for Senate Joint Resolution 34 (proposing a constitutional amendment relating to bonds issued to augment the Veterans' Land Fund and the Veterans' Housing Assistance Fund, and to fund the Veterans' Housing Assistance Fund II and to provide financial assistance to veterans of the state) this office has determined the following:

The resolution would authorize an additional \$750 million in general obligation bonds to be outstanding at any time to provide for the veterans programs administered by the Veterans Land Board (VLB). Of this amount, \$250 million would be authorized to be used to augment the Veterans' Land Program and \$500 million would be used for the Veterans' Housing Assistance Program. The Veterans' Housing Assistance Fund II would be created to be used in connection with the administration of the housing assistance program. The resolution would also authorize the VLB to issue revenue bonds and transfer money or assets from constitutionally created funds to other such funds or to secure revenue bonds issued under this act.

The proposed resolution would be submitted to the voters at an election to be held November 2, 1993. Enabling legislation would be necessary to establish the program and to provide for the issuance of the general obligation bonds authorized by this resolution.

Since the bonds are intended to be self-supporting, any costs associated with the issuance and 8administering of the bonds, as well as principal and interest costs would be paid from the three funds, the Veterans' Land Fund, the Veteran's Housing Assistance Fund, and the Veterans' Housing Assistance Fund II. These funds would consist of the lands and home mortgage loans held by the board, money attributable to any bonds issued and sold, proceeds derived from the sale of land or other interests, and the interest received from the investment of the moneys in the funds.

The estimated debt service costs shown below are based on the assumptions that, beginning in 1994, \$125 million in bonds would be issued annually for the Housing Assistance Program, and \$35 million in bonds would be issued for the Land Program; the Board would issue \$160 million in bonds each of the first four years and the remaining \$110 million in the fifth year, all at a 6.5 percent interest rate for 30 years with semi-annual interest payments. The estimate assumes one interest payment in the year of issuance.

The estimate addresses only the issuance of general obligation debt for the Veterans' Land and Housing Assistance Programs. The resolution does not provide information regarding the amount of revenue bonds that would be issued, therefore, the estimate does not include debt service for revenue bonds.

The probable cost of implementing the provisions of the resolution for general obligation bonds during each of the first five years following passage is estimated as follows:

Fiscal Year	Probable Maximum Debt Service Cost out of the Veterans' Land Fund, the Veterans' Housing Assistance Fund, and the Veterans' Housing Assistance Fund II on General Obligation Bonds
1994	\$6,095,000
1995	18,285,000
1996	30,475,000
1997	42,658,000
1998	52,950,000

To the extent that there is not money available for payment of principal and interest on the bonds in any of the funds shown above, the payments would be made out of the general revenue fund. The debt service payments would continue until 30 years after the last bond issuance.

No fiscal implication to units of local government is anticipated.

The cost of publication of the resolution to the State is \$60,000.

Source: General Land Office and Veterans' Land Board, Comptroller of Public Accounts,

State Bond Review Board;

LBB Staff: JO, JWH, EC, KNW, JOL

### LEGISLATIVE BUDGET BOARD Austin, Texas **FISCAL NOTE** 73rd Regular Session

April 2, 1993

TO:

Honorable John Montford, Chair

Committee on Finance Senate Chamber Austin, Texas

IN RE: Senate Joint Resolution

No. 34 By: Turner

FROM: Jim Oliver, Director

In response to your request for a Fiscal Note on Senate Joint Resolution No. 34 (proposing a constitutional amendment relating to bonds issued to augment the Veterans' Land Fund and the Veterans' Housing Assistance Fund and to create and fund the Veterans' Housing Assistance Fund II) this office has determined the following:

The resolution would authorize an additional \$750 million in general obligation bonds to be outstanding at any time to provide for the veterans programs administered by the Veterans Land Board (VLB). Of this amount, \$250 million would be authorized to be used to augment the Veterans' Land Program and \$500 million would be used for the Veterans' Housing Assistance Program. The Veterans' Housing Assistance Fund II would be created to be used in connection with the administration of the housing assistance program. The resolution would also authorize the VLB to issue revenue bonds and transfer money or assets from constitutionally created funds to other such funds or to secure revenue bonds issued under this act.

Since the bonds are intended to be self-supporting, any costs associated with the issuance and administering of the bonds, as well as principal and interest costs would be paid from the three funds, the Veterans' Land Fund, the Veteran's Housing Assistance Fund, and the Veterans' Housing Assistance Fund II. These funds would consist of the lands and home mortgage loans held by the board, money attributable to any bonds issued and sold, proceeds derived from the sale of land or other interests, and the interest received from the investment of the moneys in the funds. The estimated debt service costs shown below are based on the assumptions that, beginning in 1994, \$100 million in bonds would be issued annually for the Housing Assistance Program, \$40 million in bonds would be issued for the Land Program, and the bonds would be repaid with equal debt service payments over a 30-year period, with no principal paid in the year the bonds are issued. Since the bill does not provide information on the amount of revenue bonds to be issued, no debt service cost estimates can be made for these bonds.

The probable cost of implementing the provisions of the bill during each of the first five years following passage is estimated as follows:

Fiscal Year	Probable Debt Service Cost out of the Veterans' Land Fund, the Veterans' Housing Assistance Fund, and the Veterans' Housing Assistance Fund II
1994	\$4,550,000
1995	15,270,000
1996	25,990,000
1997	36,710,000
1998	47,430,000

To the extent that there is not money available for payment of principal and interest on the bonds in any of the funds shown above, the payments would be made out of the general revenue fund. The debt service payments would continue until 30 years after the last bond issuance.

No fiscal implication to units of local government is anticipated.

Fiscal Note on Senate Joint Resolution No. 34 April 2, 1993

The cost of publication of the resolution to the State is \$60,000.

Source: General Land Office and Veterans' Land Board, Comptroller of Public Accounts,

State Bond Review Board;

LBB Staff: JO, JWH, EC, KNW, JOL

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S.J.R. No. 34

### SENATE JOINT RESOLUTION

proposing a constitutional amendment relating to bonds issued to augment the Veterans' Land Fund and the Veterans' Housing Assistance Fund, to fund the Veterans' Housing Assistance Fund II, and to provide financial assistance to veterans of the state.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Article III of the Texas Constitution is amended by adding Section 49-b-2 to read as follows:

Sec. 49-b-2. (a) In addition to the general obligation bonds authorized to be issued and to be sold by the Veterans' Land Board by Sections 49-b and 49-b-1 of this article, the Veterans' Land Board may provide for, issue, and sell general obligation bonds of the state in an amount not to exceed \$750 million, to provide financing to veterans of the state in recognition of their service to their state and the United States of America.

(b) Two hundred fifty million dollars of the general obligation bonds authorized by this section shall be used to augment the Veterans' Land Fund. Notwithstanding any provision of Section 49-b or 49-b-1 of this article to the contrary, the Veterans' Land Fund shall be used by the Veterans' Land Board to purchase lands situated in the state owned by the United States government, an agency of the United States government, this state, a political subdivision or agency of this state, or a person, firm, or corporation. Lands purchased and comprising a part of the Veterans' Land Fund are declared to be held for a governmental

1 purpose, but the individual purchasers of those lands shall be subject to taxation to the same extent and in the same manner as 2 are purchasers of lands dedicated to the Permanent Free Public 3 School Fund. The lands shall be sold to veterans in quantities, on 4 5 terms, at prices, and at fixed, variable, floating, or other rates 6 of interest, determined by the Board and in accordance with rules of the Board. Notwithstanding any provisions of this section to 7 8 the contrary, lands in the Veterans' Land Fund that are offered for 9 sale to veterans and that are not sold may be sold or resold to the 10 purchasers in quantities, on terms, at prices, and at rates of interest determined by the Board and in accordance with rules of 11 The expenses of the Board in connection with the 12 the Board. issuance of the bonds and the purchase and sale of the lands may be 13 14 paid from money in the Veterans' Land Fund.

- (c) The Veterans' Land Fund shall consist of:
- (1) lands heretofore or hereafter purchased by the
- 17 Board;

- 18 (2) money attributable to bonds heretofore or

  19 hereafter issued and sold by the Board for the fund, including

  20 proceeds from the issuance and sale of the bonds;
- 21 (3) money received from the sale or resale of lands or rights in lands purchased from those proceeds;
- 23 (4) money received from the sale or resale of lands or 24 rights in lands purchased with other money attributable to the
- 25 bonds;

1	(5) proceeds derived from the sale or other
2	disposition of the Board's interest in contracts for the sale or
3	resale of lands or rights in lands;
4	(6) interest and penalties received from the sale or
5	resale of lands or rights in lands;
6	(7) bonuses, income, rents, royalties, and other
7	pecuniary benefits received by the Board from lands;
8	(8) money received by way of indemnity or forfeiture
9	for the failure of a bidder for the purchase of bonds to comply
10	with the bid and accept and pay for the bonds or for the failure of
11	a bidder for the purchase of lands comprising a part of the
12	Veterans' Land Fund to comply with the bid and accept and pay for
13	the lands;
14	(9) payments received by the Board under a bond
15	enhancement agreement with respect to the bonds; and
16	(10) interest received from investments of money in
17	the fund.
18	(d) The principal of and interest on the general obligation
19	bonds authorized by this section for the benefit of the Veterans'
20	Land Fund, including payments by the Board under a bond enhancement
21	agreement with respect to principal of or interest on the bonds,
22	shall be paid out of the money of the Veterans' Land Fund, but the
23	money in the fund that is not immediately committed to the payment
24	of principal and interest on the bonds, the purchase of lands, or
25	the payment of expenses may be invested as authorized by law until

the money is needed for those purposes.

- 2 (e) The Veterans' Housing Assistance Fund II is created, and 3 \$500 million of the general obligation bonds authorized by this 4 section shall be used for the Veterans' Housing Assistance Fund II. The Veterans' Housing Assistance Fund II is a separate and distinct 5 fund from the Veterans' Housing Assistance Fund established under 6 7 Section 49-b-1 of this article. Money in the Veterans' Housing 8 Assistance Fund II shall be administered by the Veterans' Land 9 Board and shall be used to make home mortgage loans to veterans for housing within this state in quantities, on terms, and at fixed, 10 variable, floating, or other rates of interest, determined by the 11 Board and in accordance with rules of the Board. The expenses of 12 the Board in connection with the issuance of the bonds and the 13 making of the loans may be paid from money in the Veterans' Housing 14 15 Assistance Fund II.
- 16 <u>(f) The Veterans' Housing Assistance Fund II shall consist</u>
  17 of:
- 18 (1) the Board's interest in home mortgage loans the

  19 Board makes to veterans from money in the fund under the Veterans'

  20 Housing Assistance Program established by law;
- 21 (2) proceeds derived from the sale or other 22 disposition of the Board's interest in home mortgage loans;
- 23 (3) money attributable to bonds issued and sold by the
  24 Board to provide money for the fund, including the proceeds from
  25 the issuance and sale of bonds;

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1	(4) income, rents, and other pecuniary benefits
2	received by the Board as a result of making loans;
3	(5) money received by way of indemnity or forfeiture
4	for the failure of a bidder for the purchase of bonds to comply
5	with the bid and accept and pay for the bonds;
6	(6) payments received by the Board under a bond
7	enhancement agreement with respect to the bonds; and
8	(7) interest received from investments of money.
9	(g) The principal of and interest on the general obligation
10	bonds authorized by this section for the benefit of the Veterans'
11	Housing Assistance Fund II, including payments by the Board under a
12	bond enhancement agreement with respect to principal of or interest
13	on the bonds, shall be paid out of the money of the Veterans'
14	Housing Assistance Fund II, but the money in the fund that is not
15	immediately committed to the payment of principal and interest on
16	the bonds, the making of home mortgage loans, or the payment of
17	expenses may be invested as authorized by law until the money is
18	needed for those purposes.
19	(h) Notwithstanding the provisions of Section 49-b-1 of this
20	article to the contrary, the Veterans' Housing Assistance Fund
21	shall consist of:
22	(1) the Board's interest in home mortgage loans the
23	Board makes to veterans from money in the fund under the Veterans'
24	Housing Assistance Program established by law;

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(2) proceeds derived from the sale or other

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disposition of the Board's interest in home mortgage loans; 1 2 (3) money attributable to bonds issued and sold by the 3 Board to provide money for the fund, including proceeds from the 4 issuance and sale of bonds; 5 (4) income, rents, and other pecuniary benefits 6 received by the Board as a result of making loans; 7 (5) money received by way of indemnity or forfeiture 8 for the failure of a bidder for the purchase of bonds to comply 9 with the bid and accept and pay for the bonds; 10 (6) payments received by the Board under a bond 11 enhancement agreement with respect to the bonds; and 12 (7) interest received from investments of money. 13 (i) The principal of and interest on the general obligation bonds authorized by Section 49-b-1 of this article for the benefit 14 of the Veterans' Housing Assistance Fund, including payments by the 15 Board under a bond enhancement agreement with respect to principal 16 of or interest on the bonds, shall be paid out of money in the 17 18 Veterans' Housing Assistance Fund. 19 (j) If there is not enough money in the Veterans' Land Fund, 20 the Veterans' Housing Assistance Fund, or the Veterans' Housing Assistance Fund II, as the case may be, available to pay the 21

principal of and interest on the general obligation bonds

authorized by this section or by Section 49-b or 49-b-1 of this

article, including money to make payments by the Board under a bond

enhancement agreement with respect to principal of or interest on

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1 the bonds, there is appropriated out of the first money coming into 2 the treasury in each fiscal year, not otherwise appropriated by this constitution, an amount that is sufficient to pay the 3 principal of and interest on the general obligation bonds that 4 mature or become due during that fiscal year or to make bond 5

enhancement payments with respect to those bonds.

proceedings authorizing the bonds to:

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- 7 (k) Notwithstanding any provisions of Section 49-b or 49-b-1 8 of this article to the contrary, receipts of all kinds of the Veterans' Land Fund, the Veterans' Housing Assistance Fund, or the 9 Veterans' Housing Assistance Fund II that the Board determines are 10 not required for the payment of principal of and interest on the 11 general obligation bonds, including payments by the Board under a 12 13 bond enhancement agreement with respect to principal of or interest 14 on the bonds, authorized by this section or by Section 49-b or 49-b-1 of this article or otherwise authorized by this constitution 15 16 to be issued by the Board to provide money for the fund, may be used by the Board, to the extent not inconsistent with the 17
  - (1) make temporary transfers to another of those funds to avoid a temporary cash deficiency in that fund or make a transfer to another of those funds for the purposes of that fund;
- (2) pay the principal of and interest on general obligation bonds issued to provide money for another of those funds 23 or make bond enhancement payments with respect to the bonds; or
- 25 (3) pay the principal of and interest on revenue bonds

of the Board or make bond enhancement payments with respect to the bonds if the bonds are issued to provide funds to purchase lands and sell lands to veterans or make home mortgage loans to veterans.

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- (1) If the Board determines that assets from the Veterans' Land Fund, the Veterans' Housing Assistance Fund, or the Veterans' Housing Assistance Fund II are not required for the purposes of the fund, the Board may transfer the assets to another of those funds or use the assets to secure revenue bonds issued by the Board under this section.
- (m) The revenue bonds shall be special obligations of the Board and payable only from and secured only by receipts of the funds, assets transferred from the funds, and other revenues and assets as determined by the Board and shall not constitute indebtedness of the state or the Veterans' Land Board. The Board may issue revenue bonds from time to time, which bonds may not exceed an aggregate principal amount that the Board determines can be fully retired from the receipts of the funds, the assets transferred from the funds, and the other revenues and assets pledged to the retirement of the revenue bonds. The revenue bonds shall be issued and sold in forms and denominations, in the manner, on terms, at times and places, and in installments the Board determines. Notwithstanding the rate of interest specified by any other provision of this constitution, the revenue bonds shall bear a rate or rates of interest the Board determines. A determination made by the Board under this subsection shall be binding and

### conclusive as to the matter determined.

- (n) Notwithstanding any provisions of Section 49-b or 49-b-1 of this article to the contrary, the bonds authorized to be issued and sold by the Veterans' Land Board by this section or by Sections 49-b and 49-b-1 of this article shall be issued and sold in forms and denominations, on terms, at times, in the manner, at places, and in installments the Board determines. The bonds shall be incontestable after execution by the Board, approval by the Attorney General of Texas, and delivery to the purchaser or purchasers of the bonds.
  - (o) This Amendment being intended only to establish a basic framework and not to be a comprehensive treatment of the Veterans' Housing Assistance Program and the Veterans' Land Program, there is hereby reposed in the Legislature full power to implement and effectuate the design and objects of this Amendment, including the power to delegate such duties, responsibilities, functions, and authority to the Veterans' Land Board as it believes necessary.
- (p) In this section, "veteran" has the meaning assigned by
   Section 49-b-1 of this article.
  - SECTION 2. This proposed constitutional amendment shall be submitted to the voters at an election to be held November 2, 1993. The ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment authorizing issuance of \$750 million in general obligation bonds to augment the

- 1 Veterans' Land Fund and the Veterans' Housing Assistance Fund and
- 2 to fund the Veterans' Housing Assistance Fund II."

President of the Senate

Speaker of the House

I hereby certify that S.J.R. No. 34 was adopted by the Senate on April 19, 1993, by the following vote: Yeas 29, Nays 0.

Secretary of the Senate

I hereby certify that S.J.R. No. 34 was adopted by the House on May 11, 1993, by the following vote: Yeas 136, Nays 0, one present not voting.

Chief Clerk of the House

# LEGISLATIVE BUDGET BOARD Austin, Texas

### FISCAL NOTE 73rd Regular Session

April 19, 1993

TO:

Honorable John Montford, Chair

Committee on Finance Senate Chamber

Austin, Texas

IN RE: Committee Substitute for

Senate Joint Resolution

No. 34

FROM: Jim Oliver, Director

In response to your request for a Fiscal Note on Committee Substitute for Senate Joint Resolution 34 (proposing a constitutional amendment relating to bonds issued to augment the Veterans' Land Fund and the Veterans' Housing Assistance Fund, and to fund the Veterans' Housing Assistance Fund II and to provide financial assistance to veterans of the state) this office has determined the following:

The resolution would authorize an additional \$750 million in general obligation bonds to be outstanding at any time to provide for the veterans programs administered by the Veterans Land Board (VLB). Of this amount, \$250 million would be authorized to be used to augment the Veterans' Land Program and \$500 million would be used for the Veterans' Housing Assistance Program. The Veterans' Housing Assistance Fund II would be created to be used in connection with the administration of the housing assistance program. The resolution would also authorize the VLB to issue revenue bonds and transfer money or assets from constitutionally created funds to other such funds or to secure revenue bonds issued under this act.

The proposed resolution would be submitted to the voters at an election to be held November 2, 1993. Enabling legislation would be necessary to establish the program and to provide for the issuance of the general obligation bonds authorized by this resolution.

Since the bonds are intended to be self-supporting, any costs associated with the issuance and 8administering of the bonds, as well as principal and interest costs would be paid from the three funds, the Veterans' Land Fund, the Veteran's Housing Assistance Fund, and the Veterans' Housing Assistance Fund II. These funds would consist of the lands and home mortgage loans held by the board, money attributable to any bonds issued and sold, proceeds derived from the sale of land or other interests, and the interest received from the investment of the moneys in the funds.

The estimated debt service costs shown below are based on the assumptions that, beginning in 1994, \$125 million in bonds would be issued annually for the Housing Assistance Program, and \$35 million in bonds would be issued for the Land Program; the Board would issue \$160 million in bonds each of the first four years and the remaining \$110 million in the fifth year, all at a 6.5 percent interest rate for 30 years with semi-annual interest payments. The estimate assumes one interest payment in the year of issuance.

The estimate addresses only the issuance of general obligation debt for the Veterans' Land and Housing Assistance Programs. The resolution does not provide information regarding the amount of revenue bonds that would be issued, therefore, the estimate does not include debt service for revenue bonds.

The probable cost of implementing the provisions of the resolution for general obligation bonds during each of the first five years following passage is estimated as follows:

Fiscal Year	Probable Maximum Debt Service Cost out of the Veterans' Land Fund, the Veterans' Housing Assistance Fund, and the Veterans' Housing Assistance Fund II on General Obligation Bonds
1994	\$6,095,000
1995	18,285,000
1996	30,475,000
1997	42,658,000
1998	52,950,000

To the extent that there is not money available for payment of principal and interest on the bonds in any of the funds shown above, the payments would be made out of the general revenue fund. The debt service payments would continue until 30 years after the last bond issuance.

No fiscal implication to units of local government is anticipated.

The cost of publication of the resolution to the State is \$60,000.

Source: General Land Office and Veterans' Land Board, Comptroller of Public Accounts,

State Bond Review Board;

LBB Staff: JO, JWH, EC, KNW, JOL

# LEGISLATIVE BUDGET BOARD Austin, Texas FISCAL NOTE 73rd Regular Session

April 2, 1993

TO: Honorable John Montford, Chair

Committee on Finance Senate Chamber Austin, Texas IN RE: Senate Joint Resolution

No. 34 By: Turner

FROM: Jim Oliver, Director

In response to your request for a Fiscal Note on Senate Joint Resolution No. 34 (proposing a constitutional amendment relating to bonds issued to augment the Veterans' Land Fund and the Veterans' Housing Assistance Fund and to create and fund the Veterans' Housing Assistance Fund II) this office has determined the following:

The resolution would authorize an additional \$750 million in general obligation bonds to be outstanding at any time to provide for the veterans programs administered by the Veterans Land Board (VLB). Of this amount, \$250 million would be authorized to be used to augment the Veterans' Land Program and \$500 million would be used for the Veterans' Housing Assistance Program. The Veterans' Housing Assistance Fund II would be created to be used in connection with the administration of the housing assistance program. The resolution would also authorize the VLB to issue revenue bonds and transfer money or assets from constitutionally created funds to other such funds or to secure revenue bonds issued under this act.

Since the bonds are intended to be self-supporting, any costs associated with the issuance and administering of the bonds, as well as principal and interest costs would be paid from the three funds, the Veterans' Land Fund, the Veteran's Housing Assistance Fund, and the Veterans' Housing Assistance Fund II. These funds would consist of the lands and home mortgage loans held by the board, money attributable to any bonds issued and sold, proceeds derived from the sale of land or other interests, and the interest received from the investment of the moneys in the funds. The estimated debt service costs shown below are based on the assumptions that, beginning in 1994, \$100 million in bonds would be issued annually for the Housing Assistance Program, \$40 million in bonds would be issued for the Land Program, and the bonds would be repaid with equal debt service payments over a 30-year period, with no principal paid in the year the bonds are issued. Since the bill does not provide information on the amount of revenue bonds to be issued, no debt service cost estimates can be made for these bonds.

The probable cost of implementing the provisions of the bill during each of the first five years following passage is estimated as follows:

Fiscal Year	Probable Debt Service Cost out of the Veterans' Land Fund, the Veterans' Housing Assistance Fund, and the Veterans' Housing Assistance Fund II
1994	\$4,550,000
1995	15,270,000
1996	25,990,000
1997	36,710,000
1998	47,430,000

To the extent that there is not money available for payment of principal and interest on the bonds in any of the funds shown above, the payments would be made out of the general revenue fund. The debt service payments would continue until 30 years after the last bond issuance.

No fiscal implication to units of local government is anticipated.

The cost of publication of the resolution to the State is \$60,000.

Source: General Land Office and Veterans' Land Board, Comptroller of Public Accounts,

State Bond Review Board;

LBB Staff: JO, JWH, EC, KNW, JOL

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President of the Senate	
rresident of the Senate	Speaker of the House
	R. No. $34$ was adopted by the
Senate on April 19,1993, 1	by the following vote: Yeas $\frac{29}{}$ ,
Nays O.	
	Secretary of the Senate
I hereby certify that S.J.F	R. No. $34$ was adopted by the
House on May 11, 1993, 1	by the following vote: Yeas $136$ ,
Nays O, one present not v	eting.
V	· ·

Chief Clerk of the House

### **BILL ANALYSIS**

Senate Research Center

S.J.R. 34 By: Turner Finance 4-5-93 As Filed

### **BACKGROUND**

:

Article III, Sections 49-b and 49b-1 of the Texas Constitution authorize the Veterans' Land Board (board) to establish a Veterans' Land Program and a Veterans' Housing Assistance Program to provide financial assistance to veterans. Under these constitutional provisions, the board is authorized to issue general obligation bonds to augment the Veterans' Land Fund and the Veterans' Housing Assistance Fund, which are to be used by the board for purchasing Texas lands for resale to veterans and for making mortgage loans to veterans for housing. In addition, these constitutional provisions authorize the board to issue revenue bonds payable from money in either fund which the board determines is not required to pay principal and interest on all general obligation bonds issued to augment such funds.

### **PURPOSE**

As proposed, S.J.R. 34 requires the submission to the voters of a constitutional amendment to authorize the Veterans' Land Board to issue \$750 million in general obligation bonds and authorizes the board to make certain transfers between those funds under the board's control.

### **RULEMAKING AUTHORITY**

It is the committee's opinion that this bill does not grant any additional rulemaking authority to a state officer, institution, or agency.

### SECTION BY SECTION ANALYSIS

SECTION 1. Amends Article III, Texas Constitution, by adding Section 49-b-2, as follows:

Sec. 49-b-2. Bonds issued to augment Veterans' Land Fund and Veterans' Housing Assistance Fund and for Veterans' Housing Assistance Fund II; appropriation when money in any fund not available. (a) Authorizes the Veterans' Land Fund, in addition to authorized general obligation bonds, to provide for, issue, and sell not to exceed \$750 million in general obligation bonds at any time outstanding to provide financing to veterans.

- (b) Defines "veteran."
- (c) Requires \$250 million of the general obligation bonds to be used to augment the Veterans' Land Fund. Sets forth guidelines for the use of the money generated by the bonds. Sets forth the components of the fund.
- (d) Creates the Veterans' Housing Assistance Fund II, and requires \$500 million of the general obligation bonds authorized by this section to be used for the fund. Sets forth guidelines for the composition and use of the fund.
- (e) Sets forth the composition and use of the Veterans' Housing Assistance Fund.
- (f) Appropriates the first money coming into the treasury in each fiscal year not otherwise appropriated out of the constitution an amount which is sufficient to pay the principal of and interest on the general obligation bonds that mature or become due during the fiscal year.
- (g) Authorizes the funds from the Veterans' Land Fund, the Veterans' Housing

Assistance Fund, or the Veterans' Housing Assistance Fund II not required for the payment of principal and interest on general obligation bonds to be used by the board to make temporary transfers to another fund to avoid a temporary cash deficiency, and to pay the principal and interest on general obligation or revenue bonds. Authorizes the board to transfer any assets form the Veterans' Land Fund, the Veterans' Housing Assistance Fund, or the Veterans' Housing Assistance Fund II not required for the purposes of those funds to any other fund to secure revenue bonds issued by the board. Requires the revenue bonds to be special obligation bonds of the board and payable only from and secured only by receipts of the assets transferred from the funds and other revenues and assets as determined by the board and shall not constitute indebtedness of the state or the board. Authorizes the board to issue revenue bonds which are prohibited from exceeding an aggregate principal amount determined by the board. Requires the revenue bonds to be issued and sold as determined by the board.

- (h) Requires the bonds authorized to be issued and sold by the board to be issued as determined by the board. Requires all bonds to be incontestable after execution by the board, approval by the attorney general, and delivery to the purchaser or purchasers.
- (i) Provides that this amendment being intended only to establish a basic framework and not to be a comprehensive treatment if the Veterans' Housing Assistance Program and the Veterans' Land Program, there is reposed in the legislature full power to implement and effectuate the design and objects of this amendment.

SECTION 2. Requires this proposed constitutional amendment to be submitted to the voters at an election on November 2, 1993. Sets forth the required language for the ballot.

### **BILL ANALYSIS**

Senate Research Center

C.S.S.J.R. 34
By: Turner
Finance
4-16-93
Committee Substitute

### **BACKGROUND**

Article III, Sections 49-b and 49b-1 of the Texas Constitution authorize the Veterans' Land Board (board) to establish a Veterans' Land Program and a Veterans' Housing Assistance Program to provide financial assistance to veterans. Under these constitutional provisions, the board is authorized to issue general obligation bonds to augment the Veterans' Land Fund and the Veterans' Housing Assistance Fund, which are to be used by the board for purchasing Texas lands for resale to veterans and for making mortgage loans to veterans for housing. In addition, these constitutional provisions authorize the board to issue revenue bonds payable from money in either fund which the board determines is not required to pay principal and interest on all general obligation bonds issued to augment such funds.

### **PURPOSE**

As proposed, C.S.S.J.R. 34 requires the submission to the voters of a constitutional amendment to authorize the Veterans' Land Board to issue \$750 million in general obligation bonds and authorizes the board to make certain transfers between those funds under the board's control.

### **RULEMAKING AUTHORITY**

It is the committee's opinion that this bill does not grant any additional rulemaking authority to a state officer, institution, or agency.

### **SECTION BY SECTION ANALYSIS**

SECTION 1. Amends Article III, Texas Constitution, by adding Section 49-b-2, as follows:

Sec. 49-b-2. (a) Authorizes the Veterans' Land Fund, in addition to authorized general obligation bonds, to provide for, issue, and sell not to exceed \$750 million in general obligation bonds at any time outstanding to provide financing to veterans.

- (b) Requires \$250 million of the general obligation bonds to be used to augment the Veterans' Land Fund. Sets forth guidelines for the use of the money generated by the bonds.
- (c) Sets forth the components of the Veterans' Land Fund.
- (d) Requires the principal of and interest on the general obligation bonds authorized for the benefit of the Veterans' Land Fund to be paid out of the money of the Veterans' Land Fund, but authorizes the money in the fund that is not immediately committed to the payment or principal and interest on the bonds, the purchase of lands, or the payment of expenses to be invested as authorized by law until the money is needed for those purposes.
- (e) Creates the Veterans' Housing Assistance Fund II, and requires \$500 million of the general obligation bonds authorized by this section to be used for the fund.
- (f) Sets forth guidelines for the composition and use of the Veterans' Housing Assistance Fund II.
- (g) Requires the principal and interest on the general obligation bonds authorized for the benefit of the Veterans' Housing Assistance Fund II to be paid out of the money

of the Veterans' Housing Assistance Fund II, but authorizes the money in the fund that is not immediately committed to the payment or principal and interest on the bonds, the purchase of lands, or the payment of expenses to be invested as authorized by law until the money is needed for those purposes.

- (h) Sets forth the composition of the Veterans' Housing Assistance Fund.
- (i) Requires the principal and interest on the general obligation bonds authorized for the benefit of the Veterans' Housing Assistance Fund to be paid out of the money of the Veterans' Housing Assistance Fund.
- (j) Appropriates the first money coming into the treasury in each fiscal year not otherwise appropriated out of the constitution an amount which is sufficient to pay the principal of and interest on the general obligation bonds that mature or become due during the fiscal year.
- (k) Authorizes the funds from the Veterans' Land Fund, the Veterans' Housing Assistance Fund, or the Veterans' Housing Assistance Fund II not required for the payment of principal and interest on general obligation bonds to be used by the board to make temporary transfers to another fund to avoid a temporary cash deficiency, and to pay the principal and interest on general obligation or revenue bonds. Authorizes the board to transfer any assets form the Veterans' Land Fund, the Veterans' Housing Assistance Fund, or the Veterans' Housing Assistance Fund II not required for the purposes of those funds to any other fund to secure revenue bonds issued by the board.
- (1) Authorizes the board, if the board determines that assets from the Veterans' Land Fund, the Veterans' Housing Assistance Fund, or the Veterans' Housing Assistance Fund II are not required for the purposes of the fund, to transfer the assets to another of those funds or use the assets to secure revenue bonds issued by the board under this section.
- (m) Requires the revenue bonds to be special obligation bonds of the board and payable only from and secured only by receipts of the assets transferred from the funds and other revenues and assets as determined by the board and shall not constitute indebtedness of the state or the board. Authorizes the board to issue revenue bonds which are prohibited from exceeding an aggregate principal amount determined by the board. Requires the revenue bonds to be issued and sold as determined by the board. Requires the revenue bonds to bear a rate or rates of interest as the board determines. Requires a determination made by the board under this subsection to be binding and conclusive as to the matter determined.
- (n) Requires the bonds authorized to be issued and sold by the board to be issued as determined by the board. Requires all bonds to be incontestable after execution by the board, approval by the attorney general, and delivery to the purchaser or purchasers.
- (o) Provides that this amendment being intended only to establish a basic framework and not to be a comprehensive treatment if the Veterans' Housing Assistance Program and the Veterans' Land Program, there is reposed in the legislature full power to implement and effectuate the design and objects of this amendment.
- (p) Define. "veteran."

SECTION 2. Requires this proposed constitutional amendment to be submitted to the voters at an election on November 2, 1993. Sets forth the required language for the ballot.

### **BILL ANALYSIS**

Senate Research Center

S.J.R. 34 By: Turner Finance 6-16-93 Enrolled

### **BACKGROUND**

Article III, Sections 49-b and 49b-1 of the Texas Constitution authorize the Veterans' Land Board (board) to establish a Veterans' Land Program and a Veterans' Housing Assistance Program to provide financial assistance to veterans. Under these constitutional provisions, the board is authorized to issue general obligation bonds to augment the Veterans' Land Fund and the Veterans' Housing Assistance Fund, which are to be used by the board for purchasing Texas lands for resale to veterans and for making mortgage loans to veterans for housing. In addition, these constitutional provisions authorize the board to issue revenue bonds payable from money in either fund which the board determines is not required to pay principal and interest on all general obligation bonds issued to augment such funds.

### **PURPOSE**

As enrolled, S.J.R. 34 requires the submission to the voters of a constitutional amendment to authorize the Veterans' Land Board to issue \$750 million in general obligation bonds and authorizes the board to make certain transfers between those funds under the board's control.

### **RULEMAKING AUTHORITY**

It is the committee's opinion that this bill does not grant any additional rulemaking authority to a state officer, institution, or agency.

### SECTION BY SECTION ANALYSIS

SECTION 1. Amends Article III, Texas Constitution, by adding Section 49-b-2, as follows:

Sec. 49-b-2. (a) Authorizes the Veterans' Land Fund, in addition to authorized general obligation bonds, to provide for, issue, and sell not to exceed \$750 million in general obligation bonds at any time outstanding to provide financing to veterans.

- (b) Requires \$250 million of the general obligation bonds to be used to augment the Veterans' Land Fund. Sets forth guidelines for the use of the money generated by the bonds.
- (c) Sets forth the components of the Veterans' Land Fund.
- (d) Requires the principal of and interest on the general obligation bonds authorized for the benefit of the Veterans' Land Fund to be paid out of the money of the Veterans' Land Fund, but authorizes the money in the fund that is not immediately committed to the payment or principal and interest on the bonds, the purchase of lands, or the payment of expenses to be invested as authorized by law until the money is needed for those purposes.
- (e) Creates the Veterans' Housing Assistance Fund II, and requires \$500 million of the general obligation bonds authorized by this section to be used for the fund.
- (f) Sets forth guidelines for the composition and use of the Veterans' Housing Assistance Fund II.
- (g) Requires the principal and interest on the general obligation bonds authorized for the benefit of the Veterans' Housing Assistance Fund II to be paid out of the money

of the Veterans' Housing Assistance Fund II, but authorizes the money in the fund that is not immediately committed to the payment or principal and interest on the bonds, the purchase of lands, or the payment of expenses to be invested as authorized by law until the money is needed for those purposes.

- (h) Sets forth the composition of the Veterans' Housing Assistance Fund.
- (i) Requires the principal and interest on the general obligation bonds authorized for the benefit of the Veterans' Housing Assistance Fund to be paid out of the money of the Veterans' Housing Assistance Fund.
- (j) Appropriates the first money coming into the treasury in each fiscal year not otherwise appropriated out of the constitution an amount which is sufficient to pay the principal of and interest on the general obligation bonds that mature or become due during the fiscal year.
- (k) Authorizes the funds from the Veterans' Land Fund, the Veterans' Housing Assistance Fund, or the Veterans' Housing Assistance Fund II not required for the payment of principal and interest on general obligation bonds to be used by the board to make temporary transfers to another fund to avoid a temporary cash deficiency, and to pay the principal and interest on general obligation or revenue bonds. Authorizes the board to transfer any assets form the Veterans' Land Fund, the Veterans' Housing Assistance Fund, or the Veterans' Housing Assistance Fund II not required for the purposes of those funds to any other fund to secure revenue bonds issued by the board.
- (1) Authorizes the board, if the board determines that assets from the Veterans' Land Fund, the Veterans' Housing Assistance Fund, or the Veterans' Housing Assistance Fund II are not required for the purposes of the fund, to transfer the assets to another of those funds or use the assets to secure revenue bonds issued by the board under this section.
- (m) Requires the revenue bonds to be special obligation bonds of the board and payable only from and secured only by receipts of the assets transferred from the funds and other revenues and assets as determined by the board and shall not constitute indebtedness of the state or the board. Authorizes the board to issue revenue bonds which are prohibited from exceeding an aggregate principal amount determined by the board. Requires the revenue bonds to be issued and sold as determined by the board. Requires the revenue bonds to bear a rate or rates of interest as the board determines. Requires a determination made by the board under this subsection to be binding and conclusive as to the matter determined.
- (n) Requires the bonds authorized to be issued and sold by the board to be issued as determined by the board. Requires all bonds to be incontestable after execution by the board, approval by the attorney general, and delivery to the purchaser or purchasers.
- (o) Provides that this amendment being intended only to establish a basic framework and not to be a comprehensive treatment if the Veterans' Housing Assistance Program and the Veterans' Land Program, there is reposed in the legislature full power to implement and effectuate the design and objects of this amendment.
- (p) Defines "veteran."

SECTION 2. Requires this proposed constitutional amendment to be submitted to the voters at an election on November 2, 1993. Sets forth the required language for the ballot.

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S.J.R. No. 34	By Turner Zune
rroposing a	constitutional amendment relating to bonds issued to augmen
me veterans.	Land Fund and the Veterans' Housing Assistance Fund and to
3-10.9	d the Veterans' Housing Assistance Fund II.  Filed with the Secretary of the Senate
MAK     1993	Read and referred to Committee on FINANCF
	Reported favorably
7-14-93	Reported adversely, with favorable Committee Substitute; Committee Substitute read first time.
	_ Ordered not printed
APR 19 i993	Laid before the Senate  Senate and Constitutional Rules to permit consideration suspended by:  yeas,
_	yeas, nays
APR 19 1993	
	Read second time,, and ordered engrossed by:
	yeas,
APR   9   1993	Caption ordered amended to conform to the body of the bill.
10 1000	Senate and Constitutional 3 Day Rule suspended by a vote of 29 yeas, 0 nays.
APR 1 9 1993	Read third time,, and passed by: 29 yeas, O nays
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V 1 1 1002	nt to Committee on Calendars 2:57
	ad Second time ( <del>amended)</del> and finally adopted led adoption by Record Vote of 156 yeas, nays present not voting.
Re	ad third time (amended) and finally adopted
Tax.	led adoption by Record Vote of yeas, nays present not voting.
AV 1 0 1002	ption ordered amended to conform to body of bill.
Re	turned to Senate.
	Better Men
	- I work
NY 12 1993 Ret	CHIEF CLERK OF THE HOUSE
	urned from House without amendment.
	urned from House with amendments.
	icurred in House amendments by a viva voce vote

	Refused to concur in House amendments and requested the a differences.	ppontment of a compression	
	Senate conferees instructed.		•
	Senate conferees appointed:	, Chairman;	
	•	. and	
	House granted Senate request. House conferees appointed:		,
	Conference Committee Report read and filed with the Secret	tary of the Senate.	•
	Conference Committee Report adopted on the part of the Ho	ouse by:	-
	a viva voce	vote	
	ye	vote as, nays	
	Conference Committee Report adopted on the part of the Se	enate by:	
	a viva voce	vote	
	yeye	vote eas, nays	
OTHER ACTION:			
	Recommitted to Conference Committee		
	Conferees discharged.	•	
	Conference Committee Report failed of adoption by:		
	a viva voc	e vote	
	<b>1</b>	reas. nays	

93 MAY -6 AM 12: 15 MIUSE OF REPRESENTATIVE:

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